# TOWN OF WOODSTOCK, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT



FOR THE YEAR ENDED JUNE 30, 2016

## TOWN OF WOODSTOCK, VIRGINIA

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2016**

**Prepared by:** 

John B O'Neill, Director of Finance

#### TOWN OF WOODSTOCK, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2016

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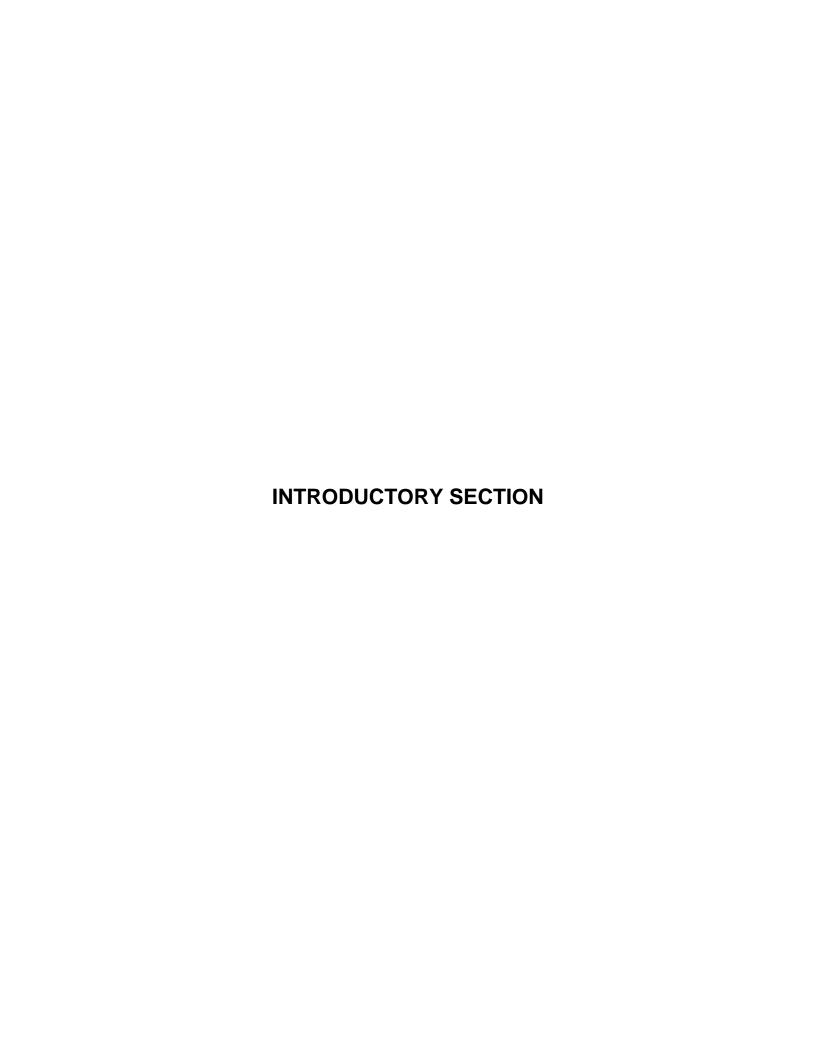
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Accordance with Government Auditing Standards.....





November 15, 2016

To the Honorable Mayor, Members of the Town Council, and Citizens of the Town of Woodstock:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) for the Town of Woodstock, Virginia (Town) for the fiscal year ended June 30, 2016. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Town. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the Town. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

We have prepared this report in accordance with the following standards:

- Accounting principles generally accepted in the United States of America (GAAP), which are uniform minimum standards and guidelines for financial accounting and reporting;
- Governmental accounting and financial reporting statements, interpretations, and technical bulletins issued by the Governmental Accounting Standards Board (GASB); and
- Uniform financial reporting standards for counties, cities, and towns issued by the Commonwealth of Virginia's Auditor of Public Accounts (APA).

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the Town

The Town is nestled along the North Fork of the Shenandoah River between the Massanutten and Alleghany mountain ranges. The Town is located within the County of Shenandoah and is approximately 90 miles outside the nation's capital of Washington, D.C. The Town covers approximately 3.8 square miles with elevations ranging from 800 feet to 950 feet above sea level.

The Town was established by charter in March of 1761 as part of what was then Frederick County. The Town was originally formed by a land grant from Lord Fairfax and founded as Muellerstadt (Miller Town) in 1752 after its founder, Jacob Miller. The Town's charter was sponsored by George Washington in Virginia's House of Burgesses. The Town has been the county seat of Shenandoah County since the County's formation in 1772.

The Town is the home of the Revolutionary War icon, Reverend John Peter Gabriel Muhlenberg, who delivered his famous sermon at his church located in the heart of the Town. At the conclusion of his sermon, he flung aside his clerical robe to reveal a soldier's uniform and proclaimed that "there is a time to preach and a time to fight and now is the time to fight." With that declaration, he then called for volunteers to join the 8<sup>th</sup> Virginia Regiment under his command.

Today, the Town continues to serve as the center of government and commerce for the County of Shenandoah. One of the County's courthouses, which was designed by Thomas Jefferson and built in 1795, is located in Main Street of Woodstock and is the oldest courthouse still in use west of the Blue Ridge Mountains.

#### **Overview of the Town Government**

Policy-making and legislative authority are vested in the Town Council, consisting of a mayor and six council members, all elected on a non-partisan, at-large basis. The Council appoints the town manager, town attorney, town clerk, treasurer, and chief of police. The town manager in turn appoints the heads of the Town's various departments. Council members serve four-year terms on a staggered election cycle with three members on one and four members on the other.

The Town Council in its legislative role adopts all ordinances and resolutions and establishes the general policies of the Town. The Council also sets the tax rate and adopts the budget.

The Town provides a full range of services to its constituents including police protection; maintenance of streets and bridges; refuse collection; water and sewer services; community development; and parks, recreational and cultural activities.

#### **Financial Information**

The management of the Town is responsible for establishing and maintaining internal controls designed to ensure that the assets of the Town are protected from loss, theft, or misuse. In developing and evaluating the Town's accounting system, consideration is given to the adequacy of internal accounting controls. Internal controls are designed to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records from preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that (1) the cost of control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

#### **Budgetary Compliance and Control**

The Town's budget is prepared on the basis of funds, which are fiscal and accounting entities with self-balancing sets of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein. The funds are segregated for the purpose of carrying on specific activities in accordance with special regulations, restrictions, and limitations.

The types of funds used by the Town include governmental funds (e.g., General Fund) and proprietary funds (e.g., Public Utilities Fund). All funds are subject to appropriation by the Town Council. The Town maintains budgetary controls, which are designed to monitor compliance with expenditure limitations set forth in annual budget appropriations approved by the Town Council. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the function level within an individual fund. The Director of Finance, with the approval of the Town Manager and department head(s), is authorized to transfer budgeted amounts between departments within the same fund; however, any revisions that alter the total expenditures of any fund must be approved by the Town Council.

As demonstrated by the statements and schedules included in the financial section of this report, the Town continues to meets its responsibility for sound financial management.

#### **Economic Conditions and Outlook**

While the Town concluded fiscal year 2016 in stable financial condition, it continues to be faced with concerns about future economic growth. The recovery from the recession into which the national economy descended in December 2007 continues to be slow although the trend has moderated recently; thus the weak and uncertain economic conditions that have prevailed during these last several years continue to impact the Town's budgetary state. As a result, Town management has continued its efforts to closely monitor its revenue collections and reduce spending as necessary. Cost reduction measures employed over the last several fiscal years have allowed the Town to once again conclude the fiscal year under budget without jeopardizing the quality level of services provided to Town citizenry.

Unemployment for Shenandoah County, the County in which the Town lies, has declined from 5.9 percent for the fiscal year ended June 30, 2014 to 3.60 percent for the fiscal year ended June 30, 2016. Given current economic forecasts, we anticipate sustained downward trends in unemployment rates in the current and next fiscal year. Nonetheless, the Town anticipates future budgetary challenges, particularly related to federal and state funding to local governments. The Town continues to develop strategies to cope with potential state budget reductions intended to shift more costs to local governments (e.g., unfunded mandates). These fiscal concerns have been prudently reflected through the Town's budgetary conservatism for the fiscal 2017 budget year. Operating department costs have been restructured to achieve efficiencies and cost savings without significantly impacting the quality level of services that the Town provides to its citizens.

However, in spite of the budgetary challenges that the Town faces, the economic outlook for the Town is reasonably strong as signs of positive economic vitality continue to emerge. Several of the Town's larger local consumption taxes including sales, meals, and transient occupancy taxes have experienced increases as the local economy expands. In addition, the Town has continued to build its General Fund balance as an additional hedge against another national economic downturn. The unassigned fund balance now represents 47 percent of the budgeted general fund expenditures for FY 2017. Sustaining this prudent level of unassigned fund balance will allow the Town to maintain its comparably low property tax rates without reducing the high quality of programs and services it offers its citizens.

#### **Major Initiatives**

Through these relatively slow and uncertain economic times, the Town has continued to improve its capacity to provide quality services to its citizens through various initiatives that help enhance community engagement, awareness, and overall beautification. The following paragraphs highlight some of the major initiatives that the Town initiated during fiscal year 2016.

- Investing in our Human Capital During Fiscal Year 2016, the Town continued some minor enhancements related its personnel complement. In addition to a small 1.5% increase in salaries during the year to offset changes in the cost of living, we increased the staffing in the Police Department to provide for an Accreditation Manager, to lead our efforts for full accreditation. In addition, we were able to restructure the salary system to accommodate the recommendations made in the recent pay study and analysis. Finally, we were able to completely rewrite the Town's Personnel Handbook to become effective with Fiscal Year 2017.
- Improving our Self-Reliance In the preceding year, the Town also continued to improve its self-reliance by providing additional opportunities for existing staff to complete many of the services that had once been outsourced to other organizations. This has further reduced our reliance on outside contractors and other agencies for basic municipal functions. Some examples include the addition of instructor certifications for police officers and providing opportunities for staff to expand on their technical skills in the construction trades (electricity, plumbing, etc.)

- Paying for the Cost of Water and Sewer In addition, the Town continued its recent efforts to insure the sustainability of its water and sewer operations as an enterprise fund. In order to accomplish this, it was necessary to implement another increase in the consumption rates in spite of political and popular objection.
- Renewed Investment in our Infrastructure In Fiscal Year 2016, the Town completed the preparatory work for the two major projects budgeted for next fiscal year. The design, engineering, and community involvement for the downtown parking lot are now ready for the project to begin when we close on the financing this fall. In a similar scenario, Town crews completed the preparations for the major upgrade to the water treatment plant.

The Town's efforts will continue into Fiscal Year 2017 to form a stronger organization through a series of efforts, including the following:

- Remaining a Competitive and Innovative Employer Primarily accomplished by addressing market-rate salary inequities that the Town identified in a comprehensive compensation and market study, and implementing the recently rewritten Personnel Manual.
- Investing in Professionalism Primarily accomplished by hiring an Accreditation Manager in the Public Works Department, increasing the number of weekly hours for the Enhancement Coordinator (now known as the Director of Marketing and Events), reclassifying the Assistant Town Manager/Planner as Urban Designer and Neighborhood Planner, and restructuring several salaries in the Police Department to provide for length of service credit. In addition, in response to a continued need to remain self-reliant, a Street Maintenance Technician (primarily a labor position in the Public Works Department) will be reclassified as a Construction Trades Apprentice in order to further diversify and expand our breadth in the construction trades.
- **Investing in Infrastructure and Tools** Primarily accomplished by implementing the Fiscal Year 2016 to 2022 Capital Improvement Plan, developed during Fiscal Year 2016.

The Town's staff invested significant time and resources into the development of a seven year Capital Improvement Plan to supplement its strategic plan. This plan provides a comprehensive structure to finance needed capital improvements both with leveraged debt financing and "pay-as-you-go" funding options. During Fiscal Year 2016 the following capital investments were made:

Project	Approximate Cost
Replacement of two Police Vehicles	\$ 67,800
Replacement of Public Works Pickup Truck	\$ 30,000
Purchase of Comprehensive Financial software	\$ 25,000
Design and Engineering Water Treatment	\$260,125
Purchase of Skid-Loader and accessory	\$ 62,185
Design, Architecture Downtown Parking	\$ 16,905
Program Total	<i>\$462,015</i>

Additionally, the Town intends to continue implementation of that CIP in the coming year with the following investments:

Project	Budget Estimate
Water Treatment Improvements	\$3,125,000
Replacement of Accounting Software	\$ 25,000
Woodstock Dog Park Development	\$ 30,000
Replacement of Police Department vehicle	\$ 35,000
Replacement of one Public Works pickup truck	\$ 35,000
Construct Downtown Parking – Phase I	\$ 455,000
Program Total	\$3,705,000

#### **Other Information**

#### Independent Audit

The Commonwealth of Virginia requires an annual audit by independent certified public accountants. Robinson, Farmer, Cox Associates performed the audit for fiscal year ending June 30, 2016. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the federal Single Audit Act of 1984 and the related requirements of the Uniform Guidance. The auditors' reports are included in the financial section and compliance section of this report.

#### Awards

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2015. This was the eighth consecutive year that the Town has received this prestigious award. In order to be awarded a Certificate of Achievement, the government must publish an easily readable and efficiently organized CAFR. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and thus we are submitting our CAFR for the current year to the GFOA to determine its eligibility for another certificate.

#### Acknowledgements

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated services of the Finance Department staff along with the efforts of the administration and other Town departments.

In closing, without the leadership, support, and responsible and progressive financial management of the Mayor and Town Council, preparation of this report would not have been possible.

Respectfully submitted,

Angela Clem Town Manager

John B. O'Neill Director of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

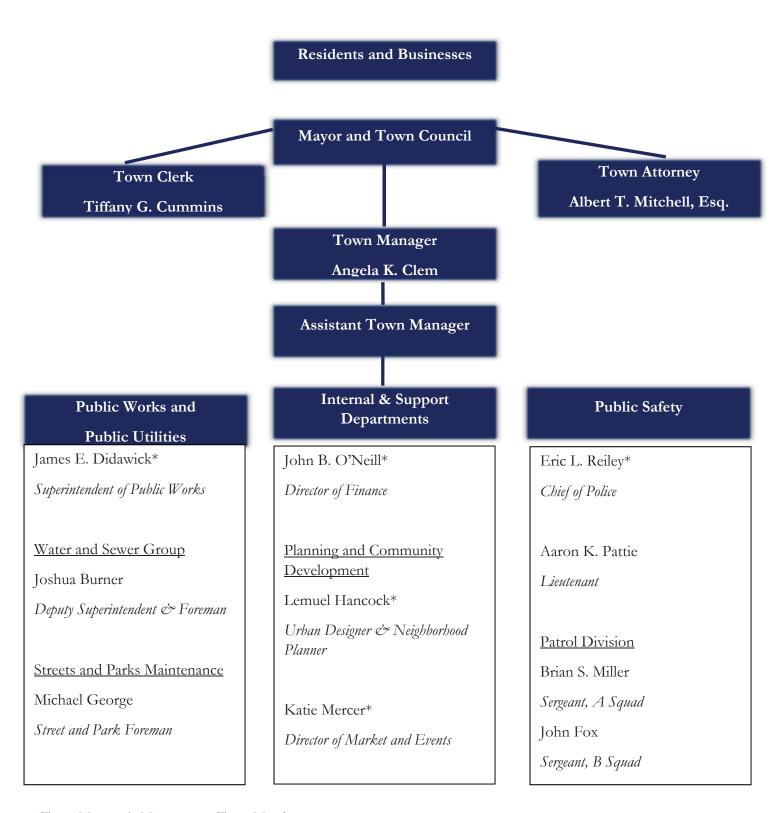
## Town of Woodstock Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2015

Executive Director/CEO

#### Town of Woodstock, Virginia



<sup>\*</sup>Town Manager's Management Team Member

#### Town of Woodstock, Virginia

#### **Principal Town Officials**

#### **TOWN COUNCIL**

Jeremy McCleary, Mayor

Jacqueline Lambert, Vice-Mayor

A. Paje Cross

Alicia Gutshall

Frank Haun

Steve Heishman

Michael Funkhouser

#### **TOWN MANAGER**

Angela Clem

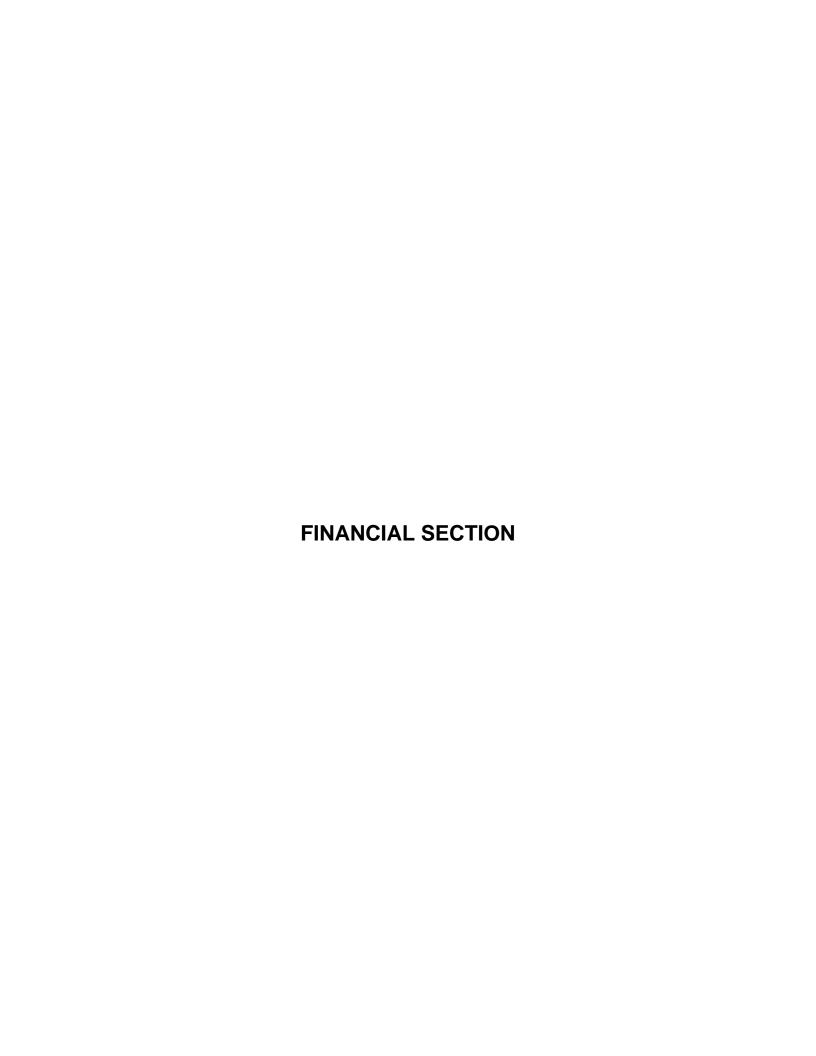
#### **TOWN ATTORNEY**

Albert P. Mitchell

#### **OFFICIALS**

Director of Finance
Treasurer
Chief of Police
Superintendent of Public Works
Urban Designer | Neighborhood Planner
Enhancement Coordinator

John B. O'Neill
De Ebersole
Eric L. Reiley
James E. Didawick
Lemuel R. Hancock
Katie Mercer



## ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

#### INDEPENDENT AUDITORS' REPORT

## THE HONORABLE MEMBERS OF THE TOWN COUNCIL TOWN OF WOODSTOCK, VIRGINIA

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Town of Woodstock, Virginia, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town of Woodstock, Virginia, as of June 30, 2016, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As described in Note 1 to the financial statements, in 2016, the Town adopted new accounting guidance, GASB Statement Nos. 79 Certain External Investment Pools and Pool Participants, 82 Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension funding and OPEB funding, on pages 14-24, 78, and 79-82, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Woodstock, Virginia's basic financial statements. The introductory section, other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2016, on our consideration of the Town of Woodstock, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Woodstock, Virginia's internal control over financial reporting and compliance.

Staunton, Virginia November 15, 2016

Robinson, Farmer, Cox Associates

#### **Management's Discussion and Analysis**

The Management's Discussion and Analysis (MD&A) is a narrative overview and analysis of the financial activities of the Town of Woodstock, Virginia (the Town) for the fiscal year ended June 30, 2016. The MD&A also includes a comparative analysis for the prior fiscal year ended June 30, 2015.

#### **Financial Highlights**

#### Government-wide Financial Statements

The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at June 30, 2016 by \$30,333,527, which equals the total net position of the Town. Of this amount, \$1,060,423 is unrestricted and may be used to meet the Town's future obligations to citizens and creditors. Of the \$1,060,423 unrestricted net position, \$561,357 is related to governmental activities. The \$499,066 remaining balance of unrestricted net position is related to business-type activities, which includes the Town's enterprise fund, the Public Utilities Fund.

For fiscal year 2016, taxes and other revenues of the Town's governmental activities amounted to \$5,264,319. Expenses amounted to \$5,145,142.

For fiscal year 2016, revenues of the Town's business-type activities were \$4,176,079. Expenses amounted to \$3,542,094.

The Town's total long-term debt decreased by \$1,377,121, from \$20,865,837 as of June 30, 2015 to \$19,488,716 as of June 30, 2016. No new debt was issued during fiscal year 2016.

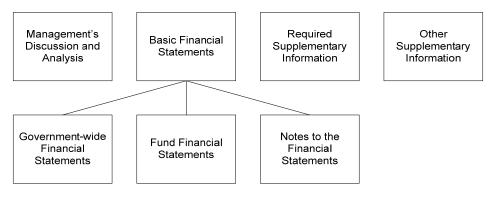
#### Fund Financial Statements

The total fund balances of the General Fund increased \$296,510 from \$2,834,236 at June 30, 2015 to \$3,130,746 at June 30, 2016. The General Fund had non-spendable fund balance of \$12,779, committed fund balance of \$173,500, assigned fund balance of \$114,983 and unassigned fund balance of \$2,829,484. Unassigned fund balance for the General Fund represented 57 percent of total General Fund expenditures at June 30, 2016.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. These statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, this report contains required supplementary information and other supplementary information.

#### **Components of the Financial Report**



Local government accounting and financial reporting originally focused on funds that were designed to enhance and demonstrate fiscal accountability. Now to be accompanied by government-wide financial statements, the objective of operational accountability will also be met. These objectives will provide financial statement users with both justifications from the government that public monies have been used to comply with public decisions and as to whether operating objectives have been met efficiently and effectively and can continue to be met in the future.

#### Government-wide Financial Statements

The government-wide financial statements provide financial statement users with a general overview of the Town's finances. The statements provide both long-term and short-term information about the Town's financial status. Two financial statements are used to present this information: 1) the statement of net position, and 2) the statement of activities. These statements are reported using the economic resources measurement focus and the accrual basis of accounting, which is similar to the accounting used by private-sector companies.

The statement of net position presents all of the Town's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. Other non-financial factors also need to be considered to determine the overall financial position of the Town.

The statement of activities presents information showing how the Town's net position changed during the fiscal year. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements separate governmental activities and business-type activities of the Town. Governmental activities are principally supported by taxes and intergovernmental revenues. They include general government administration; public safety; public works; and community development. Business-type activities recover all or a significant portion of their costs through user fees and charges. The business-type activities of the Town include the public utilities fund.

The government-wide financial statements can be found on pages 25-26 of this report.

#### Fund Financial Statements

The fund statements present only the Town's major, or significant, funds. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The Town's funds can be divided into two categories: governmental funds and proprietary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions, or services, reported as governmental activities in the government-wide financial statements. Whereas the government-wide financial statements are prepared on the accrual basis of accounting, the governmental fund financial statements are prepared on the modified accrual basis of accounting. The focus of modified accrual reporting is on near-term inflows and outflows of financial resources and the balance of financial resources variable at the end of the fiscal year. Since the governmental funds focus is narrower than that of the government-wide financial statements, a reconciliation between the two methods is provided on the exhibits following the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance.

The Town maintains one governmental fund. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund.

The governmental fund financial statements can be found on pages 27-30 of this report.

The Town adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget on page 78 of this report.

#### Proprietary Funds

The Town only maintains one type of proprietary fund, which is an enterprise fund. Enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises in which costs are recovered primarily through user charges. The fund financial statements report the same functions presented as business-type activities in the government-wide financial statements and provide both long- and short-term financial information. Additionally, the fund financial statements provide further information, such as cash flows, for the Town's enterprise fund. The Town uses the enterprise fund to account for its public utilities operations.

The basic proprietary fund financial statements can be found on pages 31-33 of this report.

#### Notes to the Financial Statements

The notes to the financial statements provide additional information that is needed to fully understand the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 34-77 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension and other post-employment benefits to its employees as well as the budgetary comparison schedule for the General Fund.

Required supplementary information can be found on pages 78-82 of this report.

#### **Government-wide Financial Analysis**

As previously noted, net position may serve over time as a useful indicator of a government's financial position. For the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$30,333,527 at June 30, 2016.

The Town's net position is divided into three categories: (1) net investment in capital assets; (2) restricted; and (3) unrestricted.

The table on the following page represents a summary of the net position of the Town at June 30, 2016 and 2015.

#### **Summary Statement of Net Position**

		Governmental Activities			Business-t	Activities		Total				
	-	June 30,		June 30,		June 30,		June 30,		June 30,		June 30,
	_	2016		2015		2016	_	2015		2016		2015
Current and other assets	\$	3,947,397	\$	3,706,462	\$	2,013,551	\$	1,978,792	\$	5,960,948	\$	5,685,254
Capital assets		12,439,081		12,721,769		36,160,192		36,853,909		48,599,273		49,575,678
Total assets	\$	16,386,478	\$	16,428,231	\$	38,173,743	\$	38,832,701	\$	54,560,221	\$	55,260,932
Deferred charge on refunding	\$	-	\$	-	\$	159,345	\$	173,003	\$	159,345	\$	173,003
Pension Contributions subsequent to												
measurement date		305,232		293,017		140,949		138,868		446,181		431,885
Changes in proportion & differences between												
employer contributions and proportionate sha	re											
of contributions		54,851		-		3,688		-		58,539		-
Total deferred outflows of resources	\$	360,083	\$	293,017	\$	303,982	\$	311,871	\$	664,065	\$	604,888
Current and other liabilities	\$	80,916	\$	134,301	\$	187,589	\$	195,855	\$	268,505	\$	330,156
Long-term liabilities		3,923,389		3,790,517		19,883,095		21,084,902		23,806,484		24,875,419
Total liabilities	\$	4,004,305	\$	3,924,818	\$	20,070,684	\$	21,280,757	\$	24,074,989	\$	25,205,575
Deferred revenue-property taxes	\$	592,466	\$	571,527	\$	-	\$	-	\$	592,466	\$	571,527
Items related to measurement of net pension												
liability		150,628		344,918		72,676		163,435		223,304		508,353
Total deferred inflows of resources	\$	743,094	\$	916,445	\$	72,676	\$	163,435	\$	815,770	\$	1,079,880
Net investment in capital assets	\$	11,437,805	\$	11,612,015	\$	17,835,299	\$	17,282,819	\$	29,273,104	\$	28,894,834
Unrestricted		561,357		267,970		499,066		417,561		1,060,423		685,531
Total net position	\$	11,999,162	\$	11,879,985	\$	18,334,365	\$	17,700,380	\$	30,333,527	\$	29,580,365
	-		= =		= =				= =			

The Town's combined net position totaled \$30,333,527 at June 30, 2016. Approximately 97 percent of this represents the Town's investment in capital assets (e.g., land, buildings, and machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; thus, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate liabilities.

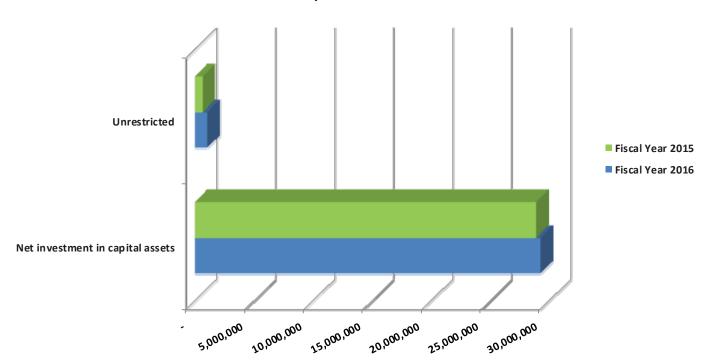
The remaining balance of \$1,060,423, representing 3.5 percent of total net position, is unrestricted and may be used to meet the Town's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in all categories of net position, both for the governmental and business-type activities. The same situation held true in the prior fiscal year.

During the current fiscal year, the Town's net position increased by \$753,162 or 2.5 percent. This increase primarily represents the degree to which increases in ongoing revenues have outstripped similar increases in ongoing expenses.

The chart on the next page illustrates the Town's net position as of June 30, 2015 and 2016.

## Town of Woodstock Net Position June 30, 2015 and 2016



The table on the following page represents a summary of the changes in net position at June 30, 2016 and 2015.

#### **Summary of Changes in Net position**

		Govern Acti			Business Activi		Tota	ıl
	_	June 30,		June 30,	June 30,	June 30,	June 30,	June 30,
	_	2016		2015	2016	2015	2016	2015
Revenues	-				_	_	_	
Program revenues								
Charges for services	\$	307,599	\$	276,812 \$	4,168,585 \$	3,710,805 \$	4,476,184 \$	3,987,617
Operating grants and								
contributions		125,783		167,613	-	-	125,783	167,613
Capital grants and								
contributions		769,760		724,039	-	109,344	769,760	833,383
General revenues								
Property taxes		1,100,172		1,141,181	-	-	1,100,172	1,141,181
Other taxes and fees		2,797,385		2,635,870	-	-	2,797,385	2,635,870
Grants and contributions not restricted to specific								
programs		148,248		254,635	_	_	148,248	254,635
Unrestricted investment		1 10,2 10		201,000			1 10,2 10	201,000
earnings		10,997		6,478	7,494	3,006	18,491	9,484
Other		4,375		90,694	7,404	-	4,375	90,694
Total revenues	\$	5,264,319	<b>\$</b>	5,297,322 \$	4,176,079 \$	3,823,155 \$	9,440,398 \$	9,120,477
Expenses	_							
General government								
administration	\$	815,926	\$	783,174 \$	- \$	- \$	815,926 \$	783,174
Public safety	*	1,737,572	*	1,597,406	-	-	1,737,572	1,597,406
Public works		1,805,168		1,760,414	-	-	1,805,168	1,760,414
Parks and recreation		368,217		350,601	-	-	368,217	350,601
Community development		393,317		628,977	-	-	393,317	628,977
Interest on long-term debt		24,942		28,648	-	-	24,942	28,648
Public utilities		-		-	3,542,094	3,498,131	3,542,094	3,498,131
Total expenses	\$_	5,145,142	\$_	5,149,220 \$	3,542,094 \$	3,498,131 \$	8,687,236 \$	8,647,351
Change in net position	\$	119,177	\$	148,102 \$	633,985 \$	325,024 \$	753,162 \$	473,126
Net position, beginning		11,879,985		11,731,883	17,700,380	17,375,356	29,580,365	29,107,239
Net position, ending	\$	11,999,162	\$ \$	11,879,985 \$	18,334,365 \$	17,700,380 \$	30,333,527 \$	29,580,365

#### **Governmental Activities**

Governmental activities increased the Town's net position by \$119,177, which was primarily due to an increase in revenues from local consumer based taxes (ie meals, transient occupancy, sales tax).

Operating grants and contributions and capital grants and contributions amounted to \$125,783 and \$769,760, respectively, from State and Federal government and other funding. Capital grants and contributions increased 6.3 percent from fiscal year 2015 to fiscal year 2016.

The Town's largest revenue source is general property taxes (i.e., real estate and personal property taxes), which actually decreased slightly (3.6%) from fiscal year 2015 to fiscal year 2016.

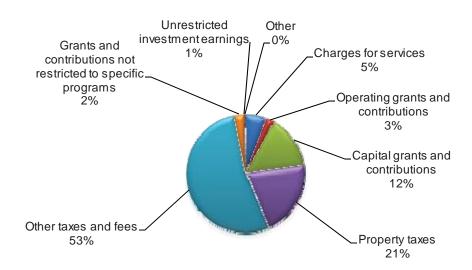
The Town's real estate property tax assessments for fiscal year 2016 were \$519,325,520. The Town's real estate tax rate was \$0.15 and \$0.16, per \$100 of assessed value for the 2015 and 2016 tax years, respectively. The Town's personal property tax assessments for the year were \$44,850,619. The Town's personal property tax rate was \$0.90 per \$100 of assessed value for the 2015 and 2016 tax years. The Town's machinery and tools tax assessments for the year were \$187,731. The Town's machinery and tools tax rate was \$0.90 per \$100 of assessed value for the 2015 and 2016 tax years. Under the provisions of the Personal Property Tax Relief Act (PPTRA), the State's share of local personal property tax remained at \$106,753.

Other local taxes were \$2,786,134 for the year, increasing 5.7 percent from fiscal year 2015 to fiscal year 2016. Other local taxes consist of county sales taxes, meals taxes, transient occupancy taxes, bank franchise taxes, utility taxes, cigarette taxes, licenses and fees and other taxes. The 5.7 increase is not due from a significant change in any of the particular tax rates but mostly to growth in the meals and transient occupancy tax collections in addition to the county sales tax.

Other revenues decreased from \$90,694 in fiscal year 2015 to \$19,151 in 2016.

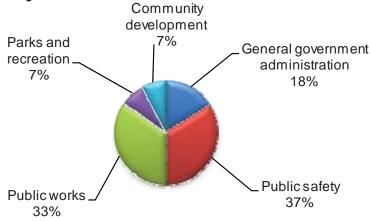
The chart below illustrates the revenues by source for the Town's governmental activities for fiscal year 2016.

#### **Revenues by Source - Governmental Activities**



For fiscal year 2016, expenses for governmental activities totaled \$5,145,142, which decreased \$4,078 or less than one percent from fiscal year 2015. This negligible change is a reflection of the essentially flat budget for FY 2016. The chart below illustrates the expenses by function for the Town's governmental activities for fiscal year 2016.

### **Expenses by Function - Governmental Activities**



#### **Business-type Activities**

The Town's business-type activities are comprised of enterprise funds for public utilities operations. Net position of these business-type activities increased by \$633,985 in fiscal year 2016.

Revenues for the business-type activities totaled \$4,176,079, almost all of which is from charges for services.

Revenue from charges for services increased by more than 12 percent from fiscal year 2015 to fiscal year 2016. This growth in revenue is the result of increased water and sewer consumption rates effective in July 2015.

Capital grants and contributions decreased to essentially nothing in fiscal year 2016.

The Public Utilities Fund expenses increased \$43,963 (1.3%) from fiscal year 2015 to fiscal year 2016.

#### Financial Analysis of the Town's Funds

As mentioned previously, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

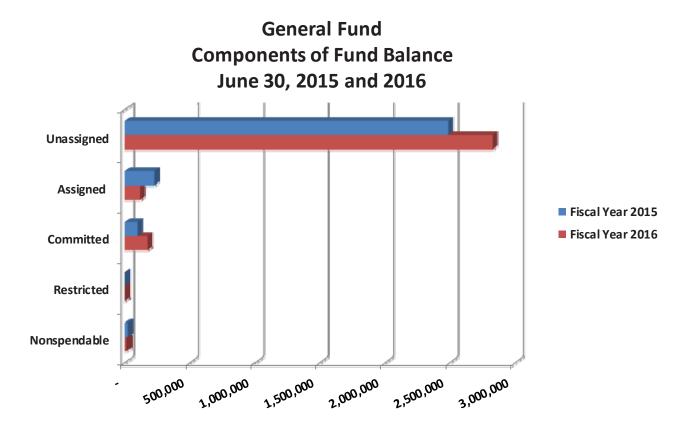
The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited for a particular purpose by either an external party, the Town itself, or the Finance Director, who has been delegated authority to assign resources for particular purposes by the Town's Council.

At the end of fiscal year 2016, the Town's governmental funds reported ending fund balances of \$3,130,746. Of this amount, \$12,779 was not in spendable form, \$173,500 was committed for fire and rescue, \$114,983 was assigned for appropriation of fund balance in the subsequent year's budget, and the remaining \$2,829,484, or 90% of the total fund balance, was unassigned and available for spending at the Town's discretion.

As a measure of the general fund liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 47 percent of the total general fund expenditures planned in the FY 2017 budget.

The total fund balance of the Town's General Fund increased by \$296,510 or 10.4 percent during fiscal year 2016. This increase in fund balance is the result of a modest increase in revenues in addition to the significant reduction in expenditures for capital projects and community development.

The chart below illustrates the components of fund balance for the Town's General Fund.



#### **Proprietary Funds**

The Town's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. The Town maintains only one proprietary fund: the Public Utilities Fund. As of June 30, 2016, unrestricted net position of the Public Utilities Fund totaled \$499,066.

Other factors concerning these funds have already been addressed in the discussion of the Town's government-wide financial analysis of business-type activities.

#### **General Fund Budgetary Highlights**

The Town made budgetary amendments to the total appropriations of the General Fund during fiscal year 2016 in the total amount of \$33,941 as illustrated in Exhibit 10 on page 78.

Fiscal year 2016 actual revenues were \$256,896 more than the fiscal year 2016 final budgeted revenues. Fiscal year 2016 actual expenditures were \$866,770 less than the fiscal year 2016 final budgeted expenditures. Reasons for these variances are briefly summarized as follows:

- Other local taxes were \$145,107 more than the final budgeted revenues due to essentially uniform increases across the board in the business activity based taxes (cigarette taxes, meals taxes, local sales tax, etc.).
- Operating expenditures overall were \$866,770 less than the final budgeted expenditures largely due to the delay in the downtown parking project budgeted at \$500,000 until fiscal year 2017. However, excluding the parking lot actual expenditures were still \$\$366,770 less than the budget amount.

#### **Capital Asset and Debt Administration**

#### Capital Assets

The Town's investment in capital assets as of June 30, 2016 for its governmental and business-type activities was \$48,599,273, net of depreciation, as reflected in the schedule below.

#### **Capital Assets, Net of Depreciation**

		Governn	nental						
		Activit	ties		Activit	es	Tota	al	
		June 30,	June 30,	_	June 30,	June 30,		June 30,	June 30,
		2016	2015		2016	2015		2016	2015
Land \$	5	1,320,305 \$	1,320,305	\$	171,915 \$	171,915	\$	1,492,220 \$	1,492,220
Buildings and									
improvements		4,895,329	4,895,329		36,478,814	36,478,814		41,374,143	41,374,143
Infrastructure		12,112,535	12,112,535		8,340,874	8,340,873		20,453,409	20,453,408
<b>Machinery</b> and									
equipment		1,836,581	1,690,515		884,955	875,362		2,721,536	2,565,877
Construction in									
progress		16,905	-		442,680	182,515		459,585	182,515
Accumulated									
depreciation		(7,742,574)	(7,296,915)		(10,159,046)	(9,195,570)		(17,901,620)	(16,492,485)
Total net				_	,				
capital assets \$	<u> </u>	12,439,081 \$	12,721,769	\$	36,160,192 \$	36,853,909	\$	48,599,273 \$	49,575,678

Major capital asset events during the current fiscal year included the following:

- The Town purchased new police vehicles and a new public works truck as part of its Capital Improvements plan.
- In addition, the Town began improvements in the water distribution system and treatment plant that will be completed in fiscal year 2017.

Additional information on the Town's capital assets may be found in the notes to the financial statements, Note 9-Capital Assets on pages 48-50.

#### Long-term Obligations

At the end of fiscal year 2016, the Town had the following outstanding obligations:

		Governmental Activities				Busine Act		Total				
	_	June 30, June 30, 2016 2015		,		June 30, June 30,		June 30,	June 30,	 June 30,		June 30,
						2016	2015	2016		2015		
General obligation bonds	\$	897,530	\$	972,522	\$	18,208,921	\$ 19,457,896	\$ 19,106,451	\$	20,430,418		
Original issue premium		-		-		278,519	298,187	278,519		298,187		
Capital leases		103,746		137,232		-	-	103,746		137,232		
Compensated absences		176,643		152,436		115,768	121,420	292,411		273,856		
Total long-term obligations	\$	1,177,919	\$	1,262,190	\$	18,603,208	\$ 19,877,503	\$ 19,781,127	\$	21,139,693		

Additional information on the Town's long-term obligations can be found in the notes to the financial statements, Note 10-Long-term Obligations on pages 50-52.

#### **Economic Factors and Next Year's Budgets and Rates**

- Growth in the Town is expected to improve steadily, which will offset the reduction in general property taxes as a result of the lower values in the general county-wide reassessment.
- Earnings on idle cash continue to remain at low levels. No significant change in interest rates is expected.
- It is expected that the Commonwealth of Virginia may continue to decrease its funding to localities, including law enforcement assistance and other grants, particularly given the impact of federal government budgetary cuts to the Commonwealth. However, federal and state funding reductions should not have a substantial impact on the Town's budget.
- In anticipation of moderately increasing pressures on the cost of water and sewer treatment, the Town increased its water and sewer rates marginally to be effective in July 2016.
- On the expenditure side, a moderate decrease has been announced for health insurance premiums.
- All of these factors were considered in preparing the Town's budget for fiscal year 2017.

#### Requests for Information

This financial report is designed to provide readers with a general overview of the Town of Woodstock's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, Town of Woodstock, Virginia, 135 North Main Street, Woodstock, Virginia 22664.





Page			Pri	mary Government	
ASSETS         Cash and cash equivalents         \$ 2,920,786 \$         \$ 1,467,175 \$         \$ 4,387,961           Receivables, net of allowance for uncollecibles:         770,212 \$         3.0 \$         770,212 \$           Taxes         770,212 \$         3.0 \$         578,037 \$           Accounts         2,249,111 \$         333,126 \$         578,037 \$           Unbilled and other         2,984 \$         90,203 \$         30,203 \$           Intergovermental receivables         2,984 \$         90,203 \$         30,203 \$           Restricted assets:         12,779 \$         3.20 \$         3,202 \$           Cash and cash equivalents         15,725 \$         99,845 \$         115,570 \$           Losal assets, not depreciable:         18,905 \$         11,915 \$         1,482,200 \$           Capital assets, not depreciable:         18,905 \$         11,915 \$         14,282 \$           Capital assets, not of accumulated depreciation:         18,905 \$         11,915 \$         1,482,200 \$           Capital assets, not of accumulated depreciation:         18,905 \$         1,522,519 \$         4,312,205 \$           Capital assets, not of accumulated depreciation:         18,905 \$         1,522,519 \$         4,312,205 \$           Capital assets, not of accumulated depreciation:         1,522,519 \$ <t< th=""><th></th><th>_</th><th></th><th></th><th></th></t<>		_			
Cash and cash equivalents			Activities		Total
Receivables, net of allowance for uncollectibles:	ASSETS				
Taxes	Cash and cash equivalents	\$	2,920,786 \$	1,467,175 \$	4,387,961
Cacounts	Receivables, net of allowance for uncollectibles:				
Description of the properties of the propertie	Taxes		770,212	-	770,212
Intergovermental receivables	Accounts		224,911	353,126	578,037
Propial items	Unbilled and other		-	90,203	90,203
Restricted assets:	Intergovernmental receivables		2,984	-	2,984
Cash and cash equivalents   15,725   99,845   115,570   1	Prepaid items		12,779	-	12,779
Capital assets, not depreciable:	Restricted assets:				
Capital assets, not depreciable:   Land	Cash and cash equivalents		15,725	99,845	115,570
Land	Investments		-	3,202	3,202
Capital assets, net of accumulated depreciation:   Buildings	Capital assets, not depreciable:				
Buildings	Land		1,320,305	171,915	1,492,220
Buildings	Construction in progress		16,905	442,680	459,585
Improvements other than buildings         2,789,868         1,522,519         4,312,205           Machinery and equipment         618,646         170,109         788,835           Infrastructure         7,322,372         5,378,646         12,701,018           Total assets         \$ 16,386,478         \$ 38,173,743         \$ 54,560,221           Deferred charge on refunding         \$ - \$ 159,345         \$ 159,345           Pension contributions subsequent to measurement date Changes in proportion & differences between employer contributions and proportionate share of contributions         \$ 36,008         \$ 303,982         \$ 64,065           LIABILITIES           Accounts payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accounts payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accounts payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accounts payable and accrued liabilities         \$ 58,164         \$ 99,845         99,845           Portion due and payable within one year:         \$ 15,725         99,845         99,845           Performance deposits         \$ 27,7146         1,309,185         1,386,331           Capital leases         \$ 34,028         \$ 28,739	Capital assets, net of accumulated depreciation:				
Improvements other than buildings         2,789,868         1,522,519         4,312,2005           Machinery and equipment         1618,646         170,189         788,835           Infrastructure         7,322,372         5,378,646         12,701,010           Total assets         \$ 16,386,478         \$ 38,173,743         \$ 54,560,221           DEFERRED OUTFLOWS OF RESOURCES           Deferred charge on refunding         \$ - \$ 159,345         \$ 159,345           Pension contributions subsequent to measurement date Changes in proportion & differences between employer contributions and proportionate share of contributions         \$ 36,0083         \$ 303,982         \$ 664,065           LIABILITIES         \$ 58,164         \$ 59,994         \$ 118,158           Accrued interest payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accrued interest payable         3,196         27,750         30,946           Unearmed revenue         3,831         - \$ 3,831         - \$ 3,831           Customers' deposits         5 58,164         \$ 59,994         \$ 18,158           Performance deposits         5 58,164         \$ 13,996         29,750         30,946           Unearmed revenue         3,831         - \$ 5,892         4,982         18,252         18,252 </td <td></td> <td></td> <td>371,167</td> <td>28,474,243</td> <td>28,845,410</td>			371,167	28,474,243	28,845,410
Infrastructure	Improvements other than buildings		2,789,686	1,522,519	4,312,205
Infrastructure			618,646	170,189	788,835
DEFERRED OUTFLOWS OF RESOURCES   Deferred charge on refunding   \$			7,322,372	5,378,646	12,701,018
DEFERRED OUTFLOWS OF RESOURCES   Deferred charge on refunding   \$ - \$ 159,345   \$ 159,345   Pension contributions subsequent to measurement date   305,232   140,949   446,181   Changes in proportion & differences between employer contributions and proportionate share of contributions   \$ 360,083   \$ 303,982   \$ 664,065   \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ \$ 360,083   \$ 303,982   \$ 664,065   \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Total assets	\$		38,173,743 \$	
Deferred charge on refunding			· ·	· ·	
Pension contributions subsequent to measurement date Changes in proportion & differences between employer contributions and proportionate share of contributions \$\$54,851\$         \$3,688\$         \$8,539\$           Total deferred outflows of resources         \$360,083\$         \$303,982\$         \$664,065           LIABILITIES           Accounts payable and accrued liabilities         \$58,164\$         \$59,994\$         \$118,158           Accouring payable and accrued liabilities         \$58,164\$         \$59,994\$         \$118,158           Accouring therest payable         3,196         27,750         30,946           Unearned revenue         3,831         -         3,831           Customers' deposits         5,725         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         77,146         1,309,185         1,386,331           General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         8,739         6,946         15,685           Portion due and payable after one year:         8,739         6,946         15,685           Capital leases         8,739         8,94         17,178,255         17,98,639           Capital leases	DEFERRED OUTFLOWS OF RESOURCES				
Pension contributions subsequent to measurement date Changes in proportion & differences between employer contributions and proportionate share of contributions shared proportionates share of contributions and proportionate share of contributions and proportional share of contributions and possible and accrued liabilities.         \$ 54,851         \$ 36,808         \$ 58,539         \$ 664,065         \$ 664,065         \$ 11,8158         \$ 29,948         \$ 118,158         \$ 20,946         \$ 27,750         \$ 30,946         \$ 30,946         \$ 27,750         \$ 30,946         \$ 30,948         \$ 30,948         \$ 30,948         \$ 30,948         \$ 30,948         \$ 30,948         \$ 30,948         \$ 30,948	Deferred charge on refunding	\$	- \$	159,345 \$	159,345
Changes in proportion & differences between employer contributions and proportionate share of contributions and payable and accrued liabilities and payable and accrued liabilities and proportionate deposits and payable within one year:			305,232	140,949	446,181
contributions and proportionate share of contributions         54,851         3,688         58,539           Total deferred outflows of resources         \$ 360,083         \$ 303,982         \$ 664,065           LIABILITIES           Accounts payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accrued interest payable         3,196         27,750         30,946           Unearned revenue         3,831         -         3,831           Customers' deposits         -         99,845         99,845           Performance deposits         -         15,725         -         15,725           Noncurrent liabilities         -         99,845         99,845         99,845           Performance deposits         -         99,845         99,845         99,845         15,725         -         15,725           Noncurrent liabilities         -         -         99,845         99,845         199,845			·		
Total deferred outflows of resources         360,083         303,982         664,065           LIABILITIES           Accounts payable and accrued liabilities         \$58,164         \$59,994         \$118,158           Accrued interest payable         3,196         27,750         30,946           Unearned revenue         3,831         -         3,831           Customers' deposits         -         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         ***         ***         99,845         99,845           Portion due and payable within one year:         ***         ***         ***         15,725           Portion due and payable after one year:         ***         ***         ***         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         34,028         -         -         5,655         -			54.851	3.688	58.539
Cliabilitries		\$			
Accounts payable and accrued liabilities         \$ 58,164         \$ 59,994         \$ 118,158           Accrued interest payable         3,196         27,750         30,946           Uneamed revenue         3,831         -         3,831           Customers' deposits         -         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         Portion due and payable within one year:         8         1309,185         1,386,331           Capital leases         34,028         -         34,028           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         8,739         6,946         15,685           Portion due and payable after one year:         69,718         -         69,718           General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157		-		, , , , , , , , , , , , , , , , , , ,	
Accrued interest payable	LIABILITIES				
Unearned revenue         3,831         -         3,831           Customers' deposits         15,725         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         Portion due and payable within one year:           General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ 72,676         223,304      <	Accounts payable and accrued liabilities	\$	58,164 \$	59,994 \$	118,158
Unearned revenue         3,831         -         3,831           Customers' deposits         15,725         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         Portion due and payable within one year:           General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ 72,676         223,304      <			3,196	27,750	30,946
Customers' deposits         -         99,845         99,845           Performance deposits         15,725         -         15,725           Noncurrent liabilities:         Portion due and payable within one year:           General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ -         \$ 592,466           Items related to measurement of net pension liability         156,28	·		3,831	-	
Performance deposits   15,725   - 15,725   Noncurrent liabilities:   Portion due and payable within one year:   General obligation bonds, net of original issue premium   77,146   1,309,185   1,386,331   Capital leases   34,028   - 34,028   Compensated absences   8,739   6,946   15,685   Portion due and payable after one year:   General obligation bonds, net of original issue premium   820,384   17,178,255   17,998,639   Capital leases   69,718   - 69,718   - 69,718   Net OPEB obligation   156,729   84,471   241,200   Net pension liability   2,588,741   1,195,416   3,784,157   Compensated absences   167,904   108,822   276,726   Total liabilities   \$4,004,305   \$20,070,684   24,074,989   PEFERRED INFLOWS OF RESOURCES   Sefered revenue-property taxes   \$592,466   - \$592,466   Items related to measurement of net pension liability   150,628   72,676   223,304   Total deferred inflows of resources   \$743,094   72,676   \$815,770   Net investment in capital assets   \$11,437,805   \$17,835,299   29,273,104   Unrestricted   561,357   499,066   1,060,423   Section   561,357   56	Customers' deposits		-	99,845	
Noncurrent liabilities:           Portion due and payable within one year:         General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$592,466         -         \$592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         743,094         72,676         815,770           NET POSITION           Net investment			15,725	-	15,725
General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         Separal obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         -         \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         743,094         72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         17,835,299         29,273,104					
General obligation bonds, net of original issue premium         77,146         1,309,185         1,386,331           Capital leases         34,028         -         34,028           Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         Separal obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         -         \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         743,094         72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         17,835,299         29,273,104	Portion due and payable within one year:				
Capital leases       34,028       -       34,028         Compensated absences       8,739       6,946       15,685         Portion due and payable after one year:       -       <	General obligation bonds, net of original issue premium		77,146	1,309,185	1,386,331
Compensated absences         8,739         6,946         15,685           Portion due and payable after one year:         General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES			34,028	· · ·	34,028
Portion due and payable after one year:         General obligation bonds, net of original issue premium         820,384         17,178,255         17,998,639           Capital leases         69,718         -         69,718           Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         20,070,684         24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         -         \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         743,094         72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         17,835,299         29,273,104           Unrestricted         561,357         499,066         1,060,423	·			6,946	
General obligation bonds, net of original issue premium       820,384       17,178,255       17,998,639         Capital leases       69,718       -       69,718         Net OPEB obligation       156,729       84,471       241,200         Net pension liability       2,588,741       1,195,416       3,784,157         Compensated absences       167,904       108,822       276,726         Total liabilities       \$ 4,004,305       20,070,684       24,074,989         DEFERRED INFLOWS OF RESOURCES         Deferred revenue-property taxes       \$ 592,466       \$ -       592,466         Items related to measurement of net pension liability       150,628       72,676       223,304         Total deferred inflows of resources       743,094       72,676       815,770         NET POSITION         Net investment in capital assets       \$ 11,437,805       \$ 17,835,299       29,273,104         Unrestricted       561,357       499,066       1,060,423			·		
Capital leases       69,718       -       69,718         Net OPEB obligation       156,729       84,471       241,200         Net pension liability       2,588,741       1,195,416       3,784,157         Compensated absences       167,904       108,822       276,726         Total liabilities       \$ 4,004,305       \$ 20,070,684       \$ 24,074,989         DEFERRED INFLOWS OF RESOURCES         Items related to measurement of net pension liability       150,628       72,676       223,304         Total deferred inflows of resources       \$ 743,094       \$ 72,676       815,770         NET POSITION         Net investment in capital assets       \$ 11,437,805       \$ 17,835,299       \$ 29,273,104         Unrestricted       561,357       499,066       1,060,423			820,384	17,178,255	17,998,639
Net OPEB obligation         156,729         84,471         241,200           Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         \$ 20,070,684         \$ 24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ - \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         \$ 72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423	·		69,718	-	
Net pension liability         2,588,741         1,195,416         3,784,157           Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         \$ 20,070,684         \$ 24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ - \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         \$ 72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423				84,471	
Compensated absences         167,904         108,822         276,726           Total liabilities         \$ 4,004,305         \$ 20,070,684         \$ 24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         \$ - \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         \$ 72,676         \$ 815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423	•			•	
Total liabilities         \$ 4,004,305         \$ 20,070,684         \$ 24,074,989           DEFERRED INFLOWS OF RESOURCES           Deferred revenue-property taxes         \$ 592,466         - \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         72,676         815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423					
DEFERRED INFLOWS OF RESOURCES         Deferred revenue-property taxes       \$ 592,466 \$ - \$ 592,466         Items related to measurement of net pension liability       150,628 72,676 223,304         Total deferred inflows of resources       \$ 743,094 \$ 72,676 \$ 815,770         NET POSITION         Net investment in capital assets       \$ 11,437,805 \$ 17,835,299 \$ 29,273,104         Unrestricted       561,357 499,066 1,060,423	•	\$			
Deferred revenue-property taxes         \$ 592,466 \$         - \$ 592,466           Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         72,676         \$ 815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         29,273,104           Unrestricted         561,357         499,066         1,060,423			·	::::	
Items related to measurement of net pension liability         150,628         72,676         223,304           Total deferred inflows of resources         \$ 743,094         \$ 72,676         \$ 815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423	DEFERRED INFLOWS OF RESOURCES				
Total deferred inflows of resources         \$ 743,094         \$ 72,676         \$ 815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423	Deferred revenue-property taxes	\$	592,466 \$	- \$	592,466
Total deferred inflows of resources         \$ 743,094         \$ 72,676         \$ 815,770           NET POSITION           Net investment in capital assets         \$ 11,437,805         \$ 17,835,299         \$ 29,273,104           Unrestricted         561,357         499,066         1,060,423	Items related to measurement of net pension liability		150,628		223,304
Net investment in capital assets       \$ 11,437,805 \$ 17,835,299 \$ 29,273,104         Unrestricted       561,357 499,066 1,060,423		\$	743,094 \$	72,676 \$	
Net investment in capital assets       \$ 11,437,805 \$ 17,835,299 \$ 29,273,104         Unrestricted       561,357 499,066 1,060,423					
Unrestricted <u>561,357</u> <u>499,066</u> <u>1,060,423</u>	NET POSITION				
	Net investment in capital assets	\$	11,437,805 \$	17,835,299 \$	29,273,104
Total net position \$ 11,999,162 \$ 18,334,365 \$ 30,333,527					
	Total net position	\$	11,999,162 \$	18,334,365 \$	30,333,527

The notes to the financial statements are an integral part of this statement.

Statement of Activities For the Year Ended June 30, 2016

		_		Program Reven			Cha	xpense) Revenue au	
				Operating	Capital	_		imary Government	
			Charges for	Grants and	Grants and	G	overnmental	Business-type	
Functions/Programs	Exp	enses	Services	Contributions	Contributions		Activities	Activities	Total
PRIMARY GOVERNMENT Governmental Activities									
General government administration	\$ 8	315,926 \$	-	\$ - 9	-	\$	(815,926) \$	- \$	(815,926)
Public safety		737,572	29,491	125,783	-		(1,582,298)	-	(1,582,298)
Public works		305,168	188,517	-	769,760		(846,891)	-	(846,891)
Parks and recreation		368,217	89,591	-	-		(278,626)	-	(278,626)
Community development	;	393,317	-	-	-		(393,317)	-	(393,317)
Interest on long-term debt		24,942	-				(24,942)	<u> </u>	(24,942)
Total governmental activities	\$ 5,	145,142 \$	307,599	\$ 125,783	769,760	\$	(3,942,000) \$	- \$	(3,942,000)
Business-type Activities Water & Sewer	\$ 3.5	542,094 \$	4,168,585	\$ - 5	-	\$	- \$	626,491 \$	626,491
					•		·		,
Total primary government	\$ 8,6	\$87,236 \$	4,476,184	\$ 125,783	769,760	\$	(3,942,000) \$	626,491 \$	(3,315,509)
	Genera	al revenue	s						
		ral property local taxes				\$	1,100,172 \$	- \$	1,100,172
		al sales and					229,866	-	229,866
	Cons	sumers' util	ity				88,905	-	88,905
	Banl	k franchise	•				192,317	-	192,317
	Mea	ls					1,168,010	-	1,168,010
	Tran	sient occup	oancy				261,139	-	261,139
		rette					225,623	-	225,623
		cle license					109,344	-	109,344
	Busi	ness licens	е				396,644	-	396,644
		er local taxe					125,537	-	125,537
	Unres	stricted reve	enues from us	e of money and p	roperty		10,997	7,494	18,491
		llaneous					4,375	-	4,375
				estricted to specif	ic programs		148,248	<u> </u>	148,248
		general rev				\$	4,061,177 \$		4,068,671
		e in net pos				\$	119,177 \$		753,162
			nning of year				11,879,985	17,700,380	29,580,365
	Net pos	sition, end	of year			\$	11,999,162 \$	18,334,365 \$	30,333,527

The notes to the financial statements are an integral part of this statement.



Balance Sheet Governmental Fund June 30, 2016

	_	General Fund
ASSETS		
Cash and cash equivalents	\$	2,920,786
Receivables (net of allowance for uncollectibles):		, ,
Property taxes		770,212
Accounts		224,911
Intergovernmental receivables		2,984
Prepaid items		12,779
Restricted assets:		
Cash and cash equivalents	_	15,725
Total assets	\$_	3,947,397
LIABILITIES		
Accounts payable and accrued liabilities	\$	58,164
Performance deposits		15,725
Unearned revenue	_	3,831
Total liabilities	\$_	77,720
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenue-property taxes	\$	738,931
Total deferred inflows of resources	\$-	738,931
Total deferred innews of resources	Ψ_	700,001
FUND BALANCES		
Nonspendable:		
Prepaid items	\$	12,779
Committed:	,	, -
Woodstock Volunteer Fire Department		148,500
Woodstock Volunteer Rescue Squad		25,000
Assigned:		-,
Subsequent year's budget: appropriation of fund balance		114,983
Unassigned		2,829,484
Total fund balances	\$	3,130,746
Total liabilities, deferred inflows of resources, and fund balances	\$	3,947,397
·	_	

Reconciliation of the Balance Sheet of Governmental Fund to the Statement of Net Position June 30, 2016

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance per Exhibit 3 - Balance Sheet - Governmental Fund \$ 3,130,746

Capital assets used in governmental activities are not financial resources, and therefore are not reported in the funds.

12,439,081

Other long-term assets are not available to pay for current-period expenditures, and therefore are reported as unavailable revenues in the funds.

(4,163)

Pension contributions subsequent to the measurement date will be a reduction to the net pension liability in the next fiscal year and, therefore, are not reported in the funds.

305,232

Changes in proportion & differences between employer contributions and proportionate share of contributions, will be a reduction to the net pension liability therefore, are not reported in the funds.

54,851

Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.

(3,926,585)

Net position of governmental activities

\$ 11,999,162

Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2016

	G	eneral Fund
REVENUES		_
General property taxes	\$	1,124,215
Other local taxes		2,400,741
Permits, privilege fees, and regulatory licenses		396,644
Fines and forfeitures		29,491
Revenue from the use of money and property		10,997
Charges for services		278,108
Miscellaneous		4,375
Intergovernmental:		
Commonwealth		1,033,283
Federal		10,508
Total revenues	\$	5,288,362
		_
EXPENDITURES		
Current:		
General government administration	\$	806,820
Public safety		1,679,597
Public works		1,579,628
Parks and recreation		258,965
Community development		321,670
Capital projects		210,840
Debt service:		
Principal retirement		108,477
Interest and other fiscal charges		25,855
Total expenditures	\$_	4,991,852
	<b>c</b>	200 540
Excess (deficiency) of revenues over (under) expenditures	\$_	296,510
Net change in fund balance	\$	296,510
Fund balance - beginning	*	2,834,236
Fund balance - ending	\$_	3,130,746
	<b>~</b> =	-,,.

Town of Woodstock, Virginia Exhibit 6

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Fund to the Statement of Activities For the Year Ended June 30, 2016

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental fund

\$ 296,510

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded the depreciation in the current period.

(273,497)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.

(9,191)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

170,248

The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

108,477

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(173,370)

Change in net position of governmental activities

119,177

Statement of Net Position Proprietary Fund June 30, 2016

	-	Enterprise Fund Public Utilities
ASSETS		
Current assets: Cash and cash equivalents Accounts receivable, net of allowance for uncollectibles Unbilled and other receivables Total current assets	\$ \$_	1,467,175 353,126 90,203 1,910,504
Noncurrent assets:		
Restricted assets:		
Cash and cash equivalents	\$	99,845
Investments Total restricted assets	\$	3,202 103,047
Total restricted assets	Ψ_	103,047
Capital assets (net of accumulated depreciation):		
Land	\$	171,915
Construction in progress		442,680
Buildings Improvements other than buildings		28,474,243 1,522,519
Machinery and equipment		170,189
Infrastructure		5,378,646
Total capital assets	\$	36,160,192
Total noncurrent assets	\$_	36,263,239
Total assets	\$_	38,173,743
DEFERRED OUTFLOWS OF RESOURCES  Deferred charge on refunding  Pension contributions subsequent to measurement date  Changes in proportion & differences between employer contributions and proportionate	\$	159,345 140,949
contributions and proportionate share of contributions  Total deferred outflows of resources	\$	3,688
	Ť <u> </u>	
LIABILITIES		
Current liabilities:	\$	E0 004
Accounts payable and accrued liabilities  Accrued interest payable	Ф	59,994 27,750
Customers' deposits		99,845
General obligation bonds, net of original issue premium		1,309,185
Compensated absences		6,946
Total current liabilities	\$_	1,503,720
Noncurrent liabilities: General obligation bonds, net of original issue premium	\$	17,178,255
Net OPEB obligation	·	84,471
Net pension liability		1,195,416
Compensated absences  Total noncurrent liabilities	φ-	108,822
Total liabilities	\$_ \$	18,566,964 20,070,684
1 otal liabilitios	Ψ_	20,070,004
DEFERRED INFLOWS OF RESOURCES		
Items related to measurement of net pension liability	\$_	72,676
NET POSITION		
Net investment in capital assets	\$	17,835,299
Unrestricted	*	499,066
Total net position	\$	18,334,365

Statement of Revenues, Expenses, and Changes in Net Position Proprietary Fund For the Year Ended June 30, 2016

	Enterprise Fund Public Utilities
OPERATING REVENUES	
Charges for services	\$ 4,168,585
Total operating revenues	\$ <u>4,168,585</u>
OPERATING EXPENSES	
Water treatment facility	\$ 713,124
Water transmission and distribution	305,283
Wastewater treatment facility	1,044,705
Sanitary sewer maintenance	238,093
Non-departmental	51,409
Depreciation	963,476
Total operating expenses	\$ 3,316,090
Operating income (loss)	\$ 852,495
NONOPERATING REVENUES (EXPENSES)	
Interest revenue	\$ 7,494
Interest expense	(226,004)
Total nonoperating revenues (expenses)	\$ (218,510)
Change in net position	\$ 633,985
Total net position - beginning	17,700,380
Total net position - ending	\$ <u>18,334,365</u>

Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2016

	-	Enterprise Fund Public Utilities
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers and users	\$	4,176,868
Payments to suppliers	Ψ	(1,079,936)
Payments to employees		(1,303,020)
Net cash provided by (used for) operating activities	\$	1,793,912
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	\$	(269,759)
Principal paid on bonds	•	(1,248,975)
Interest payments		(251,720)
Net cash provided by (used for) capital and related	_	
financing activities	\$_	(1,770,454)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	\$	7,494
Sale of investments		8,788
Net cash provided by (used for) investing activities	\$_	16,282
Net increase (decrease) in cash and cash equivalents	\$	39,740
Cash and cash equivalents, including restricted - beginning	_	1,527,280
Cash and cash equivalents, including restricted - ending	\$_	1,567,020
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$_	852,495
Adjustments to reconcile operating income (loss) to net cash		
provided by (used for) operating activities:  Depreciation expense	\$	963,476
(Increase) decrease in accounts receivable	Ψ	(3,393)
(Increase) decrease in unbilled and other receivables		(414)
(Increase) decrease in deferred outflows of resources		7,889
Increase (decrease) in accounts payable		(9,268)
Increase (decrease) in customer deposits		7,050
Increase (decrease) in deferred inflows of resources		(90,759)
Increase (decrease) in compensated absences payable Increase (decrease) in net pension liability		(5,652) 62,184
Increase (decrease) in net OPEB obligation		10,304
Total adjustments	\$	941,417
Net cash provided by (used for) operating activities	\$	1,793,912

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements of the Town of Woodstock, Virginia (the Town) conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

### A. Financial reporting entity

The Town is a municipal corporation governed by an elected mayor and six-member Council, who are elected at large for staggered four-year terms. The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the Town's operations. Thus, blended component units are appropriately presented as funds of the Town. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the Town.

**Blended component units** – There were no blended component units for the Town for the year ended June 30, 2016.

**Discretely presented component units** – There were no discretely presented component units for the Town for the year ended June 30, 2016.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business—type activities, which rely to a significant extent on fees and charges to external customers for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### C. Measurement focus, basis of accounting, and financial statement presentation (continued)

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Sales and utility taxes, which are collected by the state or utility and subsequently remitted to the Town, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the Town.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The *general fund* is the Town's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for and reported in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income.

The government reports the following major proprietary fund:

The *public utilities fund* accounts for the activities of the Town's water and sewer system. The Town's public utilities fund operates the wastewater treatment plant, sewage pumping stations and collection systems, the water treatment plant, and the water distribution system.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's public utility fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

## NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

### C. Measurement focus, basis of accounting, and financial statement presentation (continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes. Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the public utilities fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

#### 1. Deposits and investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

#### 2. Receivables and payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### 3. Property taxes

Property taxes are levied as of January 1 and attach as an enforceable lien on property as of January 1. All real and personal property is assessed by the County of Shenandoah Commissioner of Revenue. General real property assessments occur every four years. The Town collects real and personal property taxes semi-annually. Real property and personal property taxes are due and collectible twice a year, on June 5 and December 5. A penalty of 10 percent is assessed after the applicable due date. Interest at a monthly rate of 1 percent is charged on delinquent balances beginning July 1 and January 1. The Town bills and collects its own property taxes.

#### 4. Allowance for uncollectible accounts

The Town calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$56,855 at June 30, 2016 and is comprised of property taxes (\$39,371), accounts and water and sewer accounts receivable (\$17,484).

### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

#### 5. Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### 6. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during the current or previous year.

Property, plant, and equipment and infrastructure of the Town are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Building improvements	15-25
Improvements other than buildings	15-20
Infrastructure	75
Vehicles	5-15
Machinery and equipment	5-10

Infrastructure acquired prior to 1980 is reported in the financial statements.

#### 7. Compensated absences

Per the Town's personnel policies, employees can accumulate earned but unused vacation and sick leave benefits. Vested or accumulated vacation and sick leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation and sick leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the government-wide and proprietary fund financial statements. In accordance with the provisions of Government Accounting Standards No. 16, Accounting for Compensated Absences, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that is estimated will be taken as "terminal leave" at retirement. The Town accrues salary-related payments associated with the payment of compensated absences.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

### 8. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

### 9. Fund equity

The Town reports fund balance in accordance with GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in spendable form (i.e., inventory and prepaid assets) or are required to be maintained intact legally or contractually (i.e., corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by external parties (i.e., grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority (e.g., Town Council); to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the Town's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Town establishes (and modifies or rescinds) fund balance commitments by formal action of the Town Council; the formal action required to commit fund balance is by resolution, prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken to remove or revise the limitation. The Town Council has by resolution delegated authority to assign fund balance for a specific purpose to the Town's Finance Director. The Town Council may also assign fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

### 10. Net position

Net position is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

## 11. Net position flow assumption

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 12. Restricted assets

Assets of the Town's governmental activities have been restricted for the payment of performance deposits in the amount of \$15,725. Assets of the Town's public utilities enterprise fund have been restricted for the payment of customer deposits in the amount of \$99,845 and \$3,202 for future wastewater construction.

#### 13. Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 14. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Town has two items that qualify for reporting in this category. First is the deferred charge on refunding, the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred charge on refunding as of June 30, 2016 amounted to \$159,345. Additionally, contributions to the pension plan made during the current year and subsequent to the net position liability measurement date, will be recognized as a reduction of the net pension liability next fiscal year. For more detailed information on this item, reference the pension note.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

### 14. Deferred outflows/inflows of resources (continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows or resources. Additionally, certain items related to the measurement of the net pension liability are reported as deferred inflows of resources. These include the differences between expected and actual experience, change in assumptions, and the net difference between projected and actual earnings on pension plan investments. For more detailed information on this item, reference the pension note.

#### E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town's Retirement Plan and the additions to/deductions from the Town's Retirement Plan's net fiduciary position has been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### F. Adoption of Accounting Principles:

Governmental Accounting Standards Board Statement No. 82, Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73.

The Town early implemented provisions of the above Statement during the fiscal year ended June 30, 2016. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68.* Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. No restatement was required as a result of this implementation.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

F. Adoption of Accounting Principles: (continued)

Governmental Accounting Standards Board Statement No. 79, Certain External Investment Pools and Pool Participants

The Town implemented the provisions of the above Statement during the fiscal year ended June 30, 2016. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it established criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. An external investment pool qualifies for that reporting if it meets all of the applicable criteria established in this Statement. There was no material impact on the Town's financial statement as a result of the implementation of Statement No., 79. All required disclosures are located in Note 4.

#### NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS:

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance*—*total governmental funds* and *net position*—*governmental activities* as reported in the government-wide statements of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$(3,926,585) difference for the Town are as follows:

	(	Governmental Activities
General obligation bonds	\$	(897,530)
Capital lease		(103,746)
Net pension liability		(2,588,741)
Compensated absences		(176,643)
Accrued interest payable		(3,196)
Net OPEB obligations	_	(156,729)
Net adjustment to decrease fund balance-total governmental funds to arrive at net position-governmental activities	\$_	(3,926,585)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS: (CONTINUED)

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position (continued)

Another element of that reconciliation states that "other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds." The details of this (\$4,163) difference for the primary government are as follows:

	-	Primary Government
Unavailable revenue - property taxes Items related to measurement of net pension liability	\$	146,465 (150,628)
Net adjustment to reduce fund balance-total governmental funds to arrive at net position-governmental activities		(4,163)

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## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS: (CONTINUED)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances—total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this (\$273,497) difference for the Town are as follows:

		Governmental
		Activities
Capital outlay	\$	210,840
Depreciation expense		(484,337)
Net adjustment to decrease net changes in fund balances-		
total governmental funds to arrive at changes in net		
position of governmental activities	\$_	(273,497)

Another element of that reconciliation states that "the net effect of various miscellaneous transactions involving capital assets (i.e., sales and donations) is to decrease net position." The details of this (\$9,191) difference are as follows:

In the statement of activities, only the *loss* on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets disposed or abandoned.

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Another element of that reconciliation states that "revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$170,248 difference for the Town are as follows:

Decrease in unavailable revenue-property taxes	\$ (24,043)
Increase in deferred inflows of resources related to measurement	
of net pension liability	194,291
Net adjustment to decrease net changes in fund balances-	
total governmental funds to arrive at changes in net position	
of governmental activities	\$ 170,248

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS: (CONTINUED)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities (continued)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$108,477 difference for the Town are as follows:

Principal repayments:		
General obligation bonds	\$	74,992
Capital leases	_	33,485
Net adjustment to increase net changes in fund balances-		
total governmental funds to arrive at changes in net		
position of governmental activities	\$	108,477

Another element of that reconciliation states that "some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this (\$173,370) difference for the Town are as follows:

Decrease (increase) in accrued interest	\$	913
Decrease (increase) in compensated absences		(24,207)
Decrease (increase) in net pension liability		(197,147)
Decrease (increase) net OPEB obligation		(19,996)
Decrease (increase) in deferred outflows related to pension		
contributions subsequent to the measurement date		12,216
Decrease (increase) in changes in proportion & differences between		
employer contributions and proportionate share of contributions		54,851
Net adjustment to increase net changes in fund balances-total		
governmental funds to arrive at changes in net position of		
governmental activities	\$_	(173,370)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

### NOTE 3—STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

#### A. Budgetary information

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

- 1. Prior to February 1, a budget kick-off meeting is held and budget preparation packets are distributed by the Director of Finance to all department heads to assist in submittal of requested operating and capital departmental budgets for the upcoming fiscal year commencing July 1. Upon receipt of departmental budgetary information, the Director of Finance prepares a proposed draft version of the operating and capital budget and presents it to the Town Manager. Meetings with the Town Manager, Director of Finance, and department heads are held as necessary.
- 2. Prior to March 31, a proposed draft version of the operating and capital budget is presented to the Finance Committee. Budgetary work sessions are held by the Finance Committee during the month of March.
- 3. Prior to April 15, a proposed draft version of the operating and capital budget is presented to the Town Council. Budgetary work sessions are held by the Town Council during the month of April.
- 4. Prior to the May Town Council meeting, a public hearing is conducted to receive citizen comments on the proposed draft operating and capital budget.
- 5. Prior to June 30, the operating and capital budget is legally enacted through passage of an appropriations resolution by the Town Council. All proposed rates, licenses, fees and footnotes are attached to the adopted budget.
- 6. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the function level within an individual fund. The Director of Finance, with the approval of the Town Manager and department head(s), is authorized to transfer budgeted amounts between departments within the same fund; however, any revisions that alter the total expenditures of any fund must be approved by the Town Council.
- 7. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 8. Appropriations lapse on June 30, for all Town funds, unless they are carried forward by a resolution of Town Council.

#### B. Excess of expenditures over appropriations

For the year ended June 30, 2016, there were no funds with expenditures exceeding appropriations.

#### C. Deficit fund equity

At June 30, 2016, there were no funds with deficit fund equity.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### **NOTE 4—DEPOSITS AND INVESTMENTS:**

#### **Deposits:**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### **Investments:**

Statutes authorize the Town to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), Asian Development Bank, the African Development bank, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). The Town does not have a formally adopted investment policy.

#### **Custodial Credit Risk (Investments):**

The Town's investments at June 30, 2016 were held by the Town or in the Town's name by the Town's custodial banks.

#### **Credit Risk of Debt Securities:**

The Town had only State Non-Arbitrage Pool (SNAP) investments as of June 30, 2016.

I own's Rated Debt Investments' Values						
Rated Debt Investments	Fa	nir Quality Ratings				
		AAAm				
State Non-Arbitrage Program	\$	3,202				
Total	\$	3,202				

#### **External Investment Pool:**

The State Non-Arbitrage Pool (SNAP) is an open-end management investment company registered with the Securities and Exchange Commission (SEC). In May 2016, the Board voted to convert the SNAP fund to an LGIP structure, which would be managed in conformance with GASB 79. On October 3, 2016, the Prime Series became a government money market fund and the name was changed to Government Select Series. The Government Select Series has a policy of investing at least 99.5% of its assets in cash, U.S. government securities (including securities issued or guaranteed by the U.S. government or its agencies or instrumentalities) and/or repurchase agreements that are collateralized fully.

The value of the positions in the external investment pools (Local Government Investment Pool and State Non-Arbitrage Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios under the provisions of GASB Statement No. 79. There are no withdrawal limitations or restrictions imposed on participants.

Investment Maturities (in years)								
	Less Than							
Investment Type		Fair Value		1 Year				
SNAP	\$	3,202	\$	3,202				
Total	\$	3,202	\$	3,202				

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### **NOTE 5—RECEIVABLES:**

Receivables as of June 30, 2016 for the Town's individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

		General Fund		Public Utilities Fund	Total
Receivables:	_	_	_		 
Property taxes	\$	809,583	\$	-	\$ 809,583
Accounts		224,911		370,610	595,521
Unbilled and other		-		90,203	90,203
Gross receivables	\$	1,034,494	\$	460,813	\$ 1,495,307
Less: allowance for uncollectibles	_	(39,371)	_	(17,484)	(56,855)
Net total receivables	\$	995,123	\$_	443,329	\$ 1,438,452

#### NOTE 6—INTERGOVERNMENTAL RECEIVABLES:

The following amounts represent receivables from other governments as of June 30, 2016:

	Primary
	Government
Commonwealth of Virginia:	
Rental tax	\$ 2,984
Total	\$ 2,984

#### **NOTE 7—UNEARNED REVENUE:**

Unearned revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Unearned revenue totaling \$3,831 is comprised of the following:

A. <u>Police Seizures</u> – Funds received as a result of police search and seizure that are awaiting court action totaled \$3,831 at June 30, 2016.

### NOTE 8—DEFERRED/UNAVAILABLE REVENUE PROPERTY TAXES:

Deferred and unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Deferred and unavailable revenue in the government-wide and fund financial statements totaling \$592,466 and \$738,931 respectively is comprised of the following:

- A. <u>Prepaid Property Taxes</u> Property taxes due subsequent to June 30, 2016, but paid in advance by the taxpayers totaled \$25,168 in the general fund at June 30, 2016.
- B. <u>Unbilled Property Taxes</u> Property taxes for the second half of 2016 that had not been billed as of June 30, 2016 amounted to \$567,298.
- C. <u>Unavailable Property Taxes</u> Uncollected tax billings not available for funding of current expenditures totaled \$146,465 at June 30, 2016.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

## **NOTE 9—CAPITAL ASSETS:**

The following is a summary of the capital assets activity for the fiscal year ended June 30, 2016:

## **Governmental Activities:**

		Balance July 1, 2015	Increases	Decreases	Balance June 30, 2016
Capital assets not being depreciated:					
Land	\$	1,320,305 \$	- \$	- \$	1,320,305
Construction in progress		-	16,905	-	16,905
Total capital assets not being depreciated	\$	1,320,305 \$	16,905 \$	- \$	1,337,210
Capital assets being depreciated:					
Buildings	\$	691,013 \$	- \$	- \$	691,013
Improvements other than buildings		4,204,316	-	-	4,204,316
Infrastructure		12,112,535	-	-	12,112,535
Machinery and equipment		1,690,515	193,935	(47,869)	1,836,581
Total depreciable capital assets	\$	18,698,379 \$	193,935 \$	(47,869) \$	18,844,445
Accumulated depreciation:					_
Buildings	\$	(306,512) \$	(13,334) \$	- \$	(319,846)
Improvements other than buildings		(1,227,530)	(187,100)	-	(1,414,630)
Infrastructure		(4,620,218)	(169,945)	-	(4,790,163)
Machinery and equipment		(1,142,655)	(113,958)	38,678	(1,217,935)
Total accumulated depreciation	\$	(7,296,915) \$	(484,337) \$	38,678 \$	(7,742,574)
Total depreciable capital assets, net	\$	11,401,464 \$	(290,402) \$	(9,191) \$	11,101,871
Capital assets, net	\$	12,721,769 \$	(273,497) \$	(9,191) \$	12,439,081
Depreciation expense was allocated to the	e fund	tions/programs as	follows:	_	_
General government administration	\$	12,173			
Public safety		56,993			
Public works		229,628			
Parks and recreation		109,604			
Community development		75,939			
Total depreciation expense	\$	484,337			

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

## NOTE 9—CAPITAL ASSETS: (CONTINUED)

## **Business-type Activities:**

		Balance July 1,			Balance June 30,
		2015	Increases	Decreases	2016
Capital assets not being depreciated	:				
Land	\$	171,915 \$	- \$	- 9	\$ 171,915
Construction in progress		182,515	260,165	-	442,680
Total capital assets not	-				
being depreciated	\$	354,430 \$	260,165 \$	- 9	\$ 614,595
Capital assets being depreciated:					
Buildings	\$	33,891,070 \$	- \$	- 9	\$ 33,891,070
Improvements other than buildings		2,587,744	-	-	2,587,744
Infrastructure		8,340,874	-	-	8,340,874
Machinery and equipment		875,361	9,594	-	884,955
Total depreciable capital assets	\$	45,695,049 \$	9,594 \$	- 9	\$ 45,704,643
Accumulated depreciation:					
Buildings	\$	(4,739,007) \$	(677,821) \$	1 \$	\$ (5,416,827)
Improvements other than buildings		(944,695)	(130,122)	9,592	(1,065,225)
Infrastructure		(2,851,017)	(111,212)	1	(2,962,228)
Machinery and equipment		(660,851)	(44,321)	(9,594)	(714,766)
Total accumulated depreciation	\$	(9,195,570) \$	(963,476) \$	- 9	\$ (10,159,046)
Total depreciable capital assets, net	\$	36,499,479 \$	(953,882) \$	- 9	\$ 35,545,597
Capital assets, net	\$	36,853,909 \$	(693,717) \$	- 9	\$ 36,160,192

The Town has entered into lease agreements for financing the acquisition of two police vehicles, and two public works vehicles. These leases are being treated as capital leases in accordance with accounting principles generally accepted in the United States of America. The assets acquired through capital leases are as follows:

	 Governmental Activities
Asset:	
Machinery and equipment	\$ 170,183
Accumulated depreciation	(65,145)
Total	\$ 105,038

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

## NOTE 9—CAPITAL ASSETS: (CONTINUED)

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2016, were as follows:

Fiscal Year Ending June 30,	 Governmental Activities
2017 2018 2019	\$ 35,708 35,708 35,709
Total minimum lease payments Less: amount representing interest	\$ <b>107,125</b> (3,379)
Present value of minimum lease payments	\$ 103,746

### **NOTE 10—LONG-TERM OBLIGATIONS:**

The following is a summary of the long-term obligations of the Town for the year ended June 30, 2016:

	Balance Payable July 1, 2015	Issuances Increases	Retirements Decreases	Balance Payable June 30, 2016	Amount Due Within One Year
Primary Government:					
Governmental Activities					
General obligation bonds	\$ 972,522	\$ -	\$ (74,992) \$	897,530 \$	77,146
Capital lease obligations	137,232	-	(33,486)	103,746	34,028
Compensated absences	152,436	24,207	-	176,643	8,739
Total governmental activities	\$ 1,262,190	\$ 24,207	\$ (108,478) \$	1,177,919	119,913
Business-type Activities					
General obligation bonds	\$ 19,457,896	\$ -	\$ (1,248,975)\$	18,208,921 \$	1,289,517
Premium on bond issue	298,187	-	(19,668)	278,519	19,668
Compensated absences	121,420	-	(5,652)	115,768	6,946
Total business-type activities	\$ 19,877,503	\$ -	\$ (1,274,295) \$	18,603,208 \$	1,316,131
Total primary government	\$ 21,139,693	\$ 24,207	\$ (1,382,773) \$	19,781,127 \$	5 1,436,044

For governmental and business-type activities, compensated absences are liquidated by the General and Public Utilities Funds, respectively.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 10—LONG-TERM OBLIGATIONS: (CONTINUED)

Annual requirements to amortize long-term obligations and related interest are as follows:

# Governmental Activities Long-term Obligations

Year Ending	General Obli	gation Bonds	Capital L	eases	Total		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	
2017	77,146	\$ 21,479	34,028 \$	1,681 \$	111,174 \$	23,160	
2018	79,369	19,256	34,579	1,129	113,948	20,385	
2019	81,667	16,958	35,139	569	116,806	17,527	
2020	84,041	14,584	-	-	84,041	14,584	
2021	76,877	12,199	-	-	76,877	12,199	
2022-2026	356,590	36,814	-	-	356,590	36,814	
2027-2028	141,840	2,779			141,840	2,779	
Total	897,530	\$ 124,069	103,746 \$	3,379 \$	1,001,276 \$	127,448	

# Business-type Activities Long-term Obligations

				3			
Year Ending		General Obligation Bonds					
June 30,		Principal		Interest			
2017	\$	1,289,517	\$	217,613			
2018		1,125,497		200,245			
2019		1,084,197		186,106			
2020		1,045,176		174,127			
2021		1,046,132		162491			
2022-2026		4,591,018		693,691			
2027-2031		4,068,819		520,479			
2032-2036		2,969,285		315,925			
2037-2041		780,588		110,566			
2042-2043		208,692		8,193			
Tota	ı \$	18,208,921	\$	2,589,436			

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 10—LONG-TERM OBLIGATIONS: (CONTINUED)

# **Details of long-term obligations:**

General obligation bonds:		
Series 1991 R-1, R-2, \$534,000, issued September 24, 1991, payable in month installments of \$1,952, through September 24, 2020, with interest at 5.0%	у \$	80,578
Series 2013, \$1,000,000, issued March 29, 2013, payable in monthly installments of \$6,556, through April 1, 2028, with interest at 2.26%	of	816,952
Sub-total general obligation bonds payable	\$	897,530
Capital leases:		
Capital lease for two public works vehicles and two police vehicles dated August 19, 2013 payable in five annual installments of \$35,709 through August 19, 2018 with interest a	nt .	
1.62%	\$	103,746
Compensated absences	\$	176,643
Total governmental activities long-term obligations	\$	1,177,919
General obligation bonds:		
Series 1991 R-1, \$534,000, issued September 24, 1991, payable in monthly installments of \$1,952, through September 24, 2020, with interest at 5.0%	\$	60,613
Series 2002, \$1,250,000, issued December 1, 2002, payable in monthly installments of \$8,730, through December 11, 2018, with interest at 3.85%		249,376
Series 2003, \$2,286,000, issued September 25, 2003, payable in monthly installments of \$9,922, through September 25, 2020, with interest at 4.25%		1,903,798
Series 2006, \$1,500,000, issued June 26, 2006, payable in annual installments of \$138,330 through June 27, 2021, with interest at 4.36%		609,641
Series 2006, \$4,561,156, issued September 27, 2006, payable in semi-annual installments of \$114,029, beginning January 1, 2009 through July 1, 2028, bearing no interest		2,736,694
Series 2007, \$13,917,296, issued November 9, 2007, payable in semi-annual installments of \$278,346 beginning July 1, 2010 through January 1, 2035, bearing no interest		10,298,799
Series 2007B, \$2,470,000, issued December 13, 2007, payable in variable annual installments, beginning October 1, 2008 through October 1, 2037, with variable interest rates		120,000
Series 2011B, \$855,000, issued November 16, 2011, payable in variable annual installments, beginning November 1, 2012 through November 1, 2020, with variable interest rates		225,000
Series 2014, \$2,005,000 issued November 19, 2014, payable in variable semi-annual installments beginning April 1, 2015 through October 1, 2037 with variable interst rates		2,005,000
Sub-total general obligation bonds	\$_	18,208,921
Unamortized premium on general obligation bonds	\$_	278,519
Compensated absences	\$_	115,768

\$ 18,603,208

Total business-type activities long-term obligations

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### **NOTE 11—PENSION PLAN:**

### Plan Description

All full-time, salaried permanent employees of the Town are automatically covered by VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

DETIDEMENT DI ANI DDOMICIONO

RETIREMENT PLAN PROVISIONS			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
About Plan 1	About Plan 2	About the Hybrid Retirement	
Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.	Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (see	

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)**

## NOTE 11—PENSION PLAN: (CONTINUED)

Plan Description (Continued)		
RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1 PLAN 2 HYBRID RETIREMEN		
About Plan 1 (Cont.)	About Plan 2 (Cont.)	About the Hybrid Retirement Plan (Cont.)
		• In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.
Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.  Hybrid Opt-In Election VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.  Hybrid Opt-In Election Eligible Plan 2 members were allowed to make an irrevocable	Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:  • Political subdivision employees*  • Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

## \*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

 Political subdivision employees who are covered by enhanced benefits for hazardous duty employees.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Hybrid Opt-In Election (Cont.)	Hybrid Opt-In Election (Cont.)	*Non-Eligible Members (Cont.)
Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.	Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.	Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.
Retirement Contributions	Retirement Contributions	Retirement Contributions
Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.	Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016.	A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Creditable Service	Creditable Service	Creditable Service	
Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.	Same as Plan 1.	Defined Benefit Component:  Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.	

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# **NOTE 11—PENSION PLAN: (CONTINUED)**

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting	Vesting	Vesting
Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.	Same as Plan 1.	Defined Benefit Component: Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit.  Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service.  Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.
Members are always 100% vested in the contributions that they make.		Defined Contributions Component: Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.
		Members are always 100% vested in the contributions that they make.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# **NOTE 11—PENSION PLAN: (CONTINUED)**

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting (Cont.)	Vesting (Cont.)	Vesting (Cont.)
		Defined Contributions Component: (Cont.) Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70½.
Calculating the Benefit	Calculating the Benefit	Calculating the Benefit
The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.	See definition under Plan 1.	Defined Benefit Component: See definition under Plan 1

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# **NOTE 11—PENSION PLAN: (CONTINUED)**

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Calculating the Benefit (Cont.)	Calculating the Benefit (Cont.)	Calculating the Benefit (Cont.)
An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.		Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation	Average Final Compensation	Average Final Compensation
A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned,	Service Retirement Multiplier  Defined Benefit Component:  VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	purchased or granted on or after January 1, 2013.  Sheriffs and regional jail superintendents: Same as Plan 1.	Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision	Political subdivision hazardous duty employees: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the		Political subdivision hazardous duty employees: Not applicable.
employer.		Defined Contribution Component: Not applicable.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# **NOTE 11—PENSION PLAN: (CONTINUED)**

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Normal Retirement Age VRS: Age 65.  Political subdivisions	Normal Retirement Age VRS: Normal Social Security retirement age.	Normal Retirement Age <u>Defined Benefit Component:</u> VRS: Same as Plan 2.
hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.
		Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.  Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.	Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.  Political subdivisions hazardous duty employees: Same as Plan 1.	Earliest Unreduced Retirement Eligibility Defined Benefit Component: VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.  Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of creditable service.	Earliest Reduced Retirement Eligibility Defined Benefit Component: VRS: Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.

# NOTE 11—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)
Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.  Eligibility: For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.  For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.  Eligibility: Same as Plan 1	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2.  Defined Contribution Component: Not applicable.  Eligibility: Same as Plan 1 and Plan 2.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)
Exceptions to COLA Effective  Dates: The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:  • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.  • The member retires on disability.  • The member retires directly from short-term or longterm disability under the Virginia Sickness and Disability Program (VSDP).  • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.  • The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.	Exceptions to COLA Effective Dates: Same as Plan 1	Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2.

# NOTE 11—PENSION PLAN: (CONTINUED)

# Plan Description (Continued)

RETIREMENT PLAN PROVISIONS (CONTINUED)						
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN				
Disability Coverage  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.	Disability Coverage  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.	Disability Coverage  Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.  Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.				
Purchase of Prior Service  Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.	Purchase of Prior Service Same as Plan 1.	Purchase of Prior Service  Defined Benefit Component:  Same as Plan 1, with the following exceptions:  Hybrid Retirement Plan members are ineligible for ported service.  The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.  Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.  Defined Contribution Component: Not applicable.				

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 11—PENSION PLAN: (CONTINUED)

# Plan Description (Continued)

The System issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2015-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2015-annual-report.pdf</a> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## Employees Covered by Benefit Terms

As of the June 30, 2014 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	34
Inactive members: Vested inactive members	7
Non-vested inactive members	2
Inactive members active elsewhere in VRS	17
Total inactive members	60
Active members	51
Total covered employees	111

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The Town's contractually required contribution rate for the year ended June 30, 2016 was 17.74% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2013.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town were \$446,181 and \$421,342 for the years ended June 30, 2016 and June 30, 2015, respectively.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

#### Net Pension Liability

The Town's net pension liability was measured as of June 30, 2015. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2014, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015.

#### Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2014 using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015.

Inflation 2.5%

Salary increases, including inflation 3.5% – 5.35%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

Mortality rates: 14% of deaths are assumed to be service related

#### Largest 10 – Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

#### All Others (Non 10 Largest) – Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 11—PENSION PLAN: (CONTINUED)

# Actuarial Assumptions – General Employees (Continued)

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Largest 10 – Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

# All Others (Non 10 Largest) - Non-LEOS:

- -Update mortality table
- -Decrease in rates of service retirement
- -Decrease in rates of disability retirement
- -Reduce rates of salary increase by 0.25% per year

#### Actuarial Assumptions - Public Safety Employees

The total pension liability for Public Safety employees in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2014, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015.

Inflation 2.5%

Salary increases, including inflation 3.5% – 4.75%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 11—PENSION PLAN: (CONTINUED)

# Actuarial Assumptions – Public Safety Employees (Continued)

Mortality rates: 60% of deaths are assumed to be service related

#### Largest 10 – Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

#### All Others (Non 10 Largest) – Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Largest 10 – LEOS:

- Update mortality table
- Decrease in male rates of disability

#### All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

## Long-term expected rate of return

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%		5.83%
		Inflation	2.50%
*E>	cpected arithme	tic nominal return	8.33%

<sup>\*</sup> Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 11—PENSION PLAN: (CONTINUED)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the Town Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability

	Increase (Decrease)					
		Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)
Balances at June 30, 2014	\$	11,822,590	\$_	8,297,764	\$_	3,524,826
Changes for the year:						
Service cost	\$	293,925	\$	-	\$	293,925
Interest		806,204		-		806,204
Differences between expected						
and actual experience		74,108		-		74,108
Contributions - employer		-		421,342		(421,342)
Contributions - employee		-		118,138		(118,138)
Net investment income		-		380,711		(380,711)
Benefit payments, including refunds						
of employee contributions		(610,782)		(610,782)		-
Administrative expenses		-		(5,205)		5,205
Other changes		-	_	(80)	_	80
Net changes	\$	563,455	\$	304,124	\$	259,331
Balances at June 30, 2015	\$	12,386,045	\$	8,601,888	\$	3,784,157

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town using the discount rate of 7.00%, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate					
	(6.00%)		(7.00%)		(8.00%)	
Town Net Pension Liability	\$ 5,458,674	\$	3,784,157	\$	2,406,612	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

### NOTE 11—PENSION PLAN: (CONTINUED)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2016, the Town recognized pension expense of \$337,085. At June 30, 2016, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$	58,539	\$ 223,304
Employer contributions subsequent to the measurement date	_	446,181	 <u> </u>
Total	\$_	504,720	\$ 223,304

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$446,181 reported as deferred outflows of resources related to pensions resulting from the Town's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2017. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year	ended	June	30.
------	-------	------	-----

2017	\$ (72,029)
2018	(72,029)
2019	(72,030)
2020	51,323
Thereafter	-

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### **NOTE 12—OTHER POSTEMPLOYMENT BENEFITS:**

# The Local Choice (TLC) Health Benefits Program:

#### A. Plan Description

Name of Plan: The Local Choice Health Benefits Program (TLC)

Identification of Plan: Agent Multiple-Employer Defined Benefit Healthcare Plan
Administering Entity: Virginia Department of Human Resource Management (DHRM)

The Town participates in the TLC, which provides healthcare benefits to eligible retired Town employees and their beneficiaries. Eligibility for retiree healthcare coverage in the TLC mirrors the age and service criteria for the VRS reduced retirement, which stipulates that the retiree must be at least 55 years of age and have at least 5 years of service with the Town or at least 50 years of age and have at least 10 years of service with the Town. Title 2.2 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend the benefit provisions of the plans that participate in the TLC to the respective employer entities. The Commonwealth of Virginia issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the TLC. A copy of that report can be downloaded from website http://www.doa.virginia.gov/Financial\_Reporting/CAFR/2015/2015\_CAFR.cfm or by writing to the Virginia Department of Human Resource Management at 101 North 14<sup>th</sup> Street, 12<sup>th</sup> Floor, Richmond, VA 23219.

#### B. Funding Policy

Pursuant to Title 2.2 of the <u>Code of Virginia</u> (1950), as amended, the DHRM establishes contribution rates for TLC participants on an annual basis. The Town's contribution rates are blended; in a blended program, the rates for active employees and retirees are the same. Retired employees pay 100% of the blended rate. Coverage ceases when retirees become eligible for Medicare.

## C. Annual OPEB Cost and Net OPEB Obligation

The Town's annual OPEB cost is based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (of funding excess) over a period not to exceed thirty years.

The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation:

Annual Required Contribution (ARC)	\$ 59,700
Interest on OPEB Obligation	8,400
Adjustment to ARC	 (8,800)
Annual OPEB cost	\$ 59,300
Contributions Made During FY16	 (29,000)
Increase in Net OPEB Obligation	\$ 30,300
Net OPEB Obligation - beginning of year	210,900
Net OPEB Obligation - end of year	\$ 241,200

## NOTE 12—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

The Local Choice (TLC) Health Benefits Program: (continued)

# C. Annual OPEB Cost and Net OPEB Obligation (continued)

For fiscal year 2016, the Town's expected cash payment of \$29,000 was \$30,300 short of the OPEB cost. The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2016 and the two preceding years are as follows:

Fiscal	Annual	Percentage of	Net
Year	OPEB	<b>Annual OPEB</b>	OPEB
Ended	Cost	Cost Contributed	Obligation
June 30, 2016 \$	59,300	48.90%	\$ 241,200
June 30, 2015	57,500	47.31%	210,900
June 30, 2014	41,700	43.17%	179,900

#### D. Funded Status and Funding Progress.

The funded status of the plan as of June 30, 2016 is as follows:

Actuarial accrued liability (AAL)	\$ 840,100
Actuarial value of plan assets	\$ -
Unfunded actuarial accrued liability	\$ 840,100
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 2,360,900
UAAL as a percentage of covered payroll	35.58%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 12—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

The Local Choice (TLC) Health Benefits Program: (continued)

# E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The actuarial valuation of the liabilities as of June 30, 2014 was based on the entry age actuarial cost method. The actuarial assumptions included a 4.00% investment rate of return on assets and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements of .5% per year until an ultimate rate of 5.00% is reached. The assumptions also included a 4.00% interest discount rate and a 2.5% general rate of inflation. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis over a 30-year amortization period.

#### **Health Insurance Credit Program:**

### A. Plan Description

Name of Plan: Health Insurance Credit Program

Identification of Plan: Agent Multiple-Employer Defined Benefit OPEB plan

Administering Entity: Virginia Retirement System (VRS)

The Town participates in the Health Insurance Credit Program, a plan designed to assist retirees with the cost of health insurance coverage. The Virginia General Assembly establishes the dollar amount of the health insurance credit for each year of creditable service. The credit amount and eligibility differs for state, school division, political subdivision, local officer, local social services department and general registrar retirees.

An employee of the Town, who retires under VRS with at least 15 years of total creditable service under the System and is enrolled in a health insurance plan, is eligible to receive a monthly health insurance credit of \$1.50 per year of creditable service up to a maximum monthly credit of \$45. However, such credit shall not exceed the health insurance premium for the retiree. Disabled retirees automatically receive the maximum monthly health insurance credit of \$45.

Localities may elect to provide an additional health insurance credit of \$1 per month for each full year of the retired members' creditable service, not to exceed a maximum monthly credit of \$30. The enhanced credit is available for constitutional offices and their employees, local social services employees, and general registrars and their employees. Whereas the \$1.50 health credit cost is borne by the Commonwealth, the costs of such additional health insurance credit shall be borne by the locality.

Benefit provisions and eligibility requirements are established by Title 51.1, Chapter 14 of the <u>Code of Virginia</u>. The VRS actuarially determines the amount necessary to fund all credits provided, reflects the costs of such credits in the applicable employer contribution rate pursuant to §51.1-145, and prescribes such terms and conditions as are necessary to carry out the provisions of the health insurance credit program. VRS issues separate financial statements as previously discussed in Note 11.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 12—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

**Health Insurance Credit Program: (continued)** 

### B. Funding Policy

As a participating local political subdivision, the Town is required to contribute the entire amount necessary to fund participation in the program using the actuarial basis specified by the <u>Code of Virginia</u> and the VRS Board of Trustees. The Town's contribution rate for the fiscal year ended 2014 was 0.32% of annual covered payroll.

# C. OPEB Cost and Net OPEB Obligation

The annual cost of OPEB under Governmental Accounting Standards Board (GASB) 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*, is based on the annual required contribution (ARC). The Town is required to contribute the ARC, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

For fiscal year 2016, the Town's contribution of \$8,052 was equal to the ARC and OPEB cost. The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2016 and the preceding two years are as follows:

Fiscal Year Ended	 Annual OPEB Cost (ARC)	Percentage of ARC Contributed	 Net OPEB Obligation
June 30, 2016	\$ 8,052	100.00%	\$ -
June 30, 2015	7,651	100.00%	-
June 30, 2014	7,492	100.00%	-

### D. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2015, the most recent actuarial valuation date, is as follows:

Actuarial accrued liability (AAL)	\$ 124,994
Actuarial value of plan assets	\$ 54,784
Unfunded actuarial accrued liability (UAAL)	\$ 70,210
Funded ratio (actuarial value of plan assets/ AAL)	43.83%
Covered payroll (active plan members)	\$ 2,355,119
UAAL as a percentage of covered payroll	2.98%

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 12—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

**Health Insurance Credit Program: (continued)** 

# D. Funded Status and Funding Progress (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future and reflect a long-term perspective. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Health Insurance Credit Program benefit is based on a member's employer eligibility and his or her years of service. The monthly maximum credit amount cannot exceed the member's actual health insurance premium costs. The actuarial valuation for this plan assumes the maximum credit is payable for each eligible member. Since this benefit is a flat dollar amount multiplied by years of service and the maximum benefit is assumed, no assumption relating to healthcare cost trend rates is needed or applied.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used included techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age normal cost method was used to determine the plan's funding liabilities and costs. The actuarial assumptions included a 7.00% investment rate of return, compounded annually, including a healthcare cost trend rate of 9%, inflation component of 2.50%, and a payroll growth rate of 3.00%. The UAAL is being amortized as a level percentage of payroll on an open basis. The remaining open amortization period at June 30, 2015 was 19-28 years.

#### NOTE 13—PROPERTY, LIABILITY AND FIDELITY BONDS:

The Town pays VML Insurance Program (VMLIP) contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

#### NOTE 14—RISK MANAGEMENT:

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters for which the Town carries commercial insurance. The Town also provides a risk management program for workers' compensation. Premiums are paid by the general fund and all other funds and are available to pay claims, claim reserves and administrative costs of the program.

The Town is a member of the VMLIP for workers' compensation. This program provides claims management and risk management services.

Each Association member jointly and severally agrees to assume, pay and discharge any liability. The Town pays VMLIP contributions and assessments based upon classification and rates into a designated cash reserve fund out of which claims, refunds, and expenses of the Association are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years.

#### NOTE 15—CONTINGENT LIABILITIES:

The Town receives grant funds, principally from the federal government, for construction and various other programs. Certain expenditures of these funds are subject to audit by the grantor, and the Town is contingently liable to refund amounts in excess of allowable expenditures. In the opinion of the Town management, no material refunds will be required as a result of expenditures disallowed by grantors.

The Town is responsible for the refunding of arbitrage interest incurred on the unexpended proceeds of certain bond issues. The amount of this arbitrage, if any, is estimated to be immaterial.

#### **NOTE 16—LITIGATION:**

At June 30, 2016, there were no matters of litigation involving the Town or which would materially affect the Town's financial position should any court decisions on pending matters not be favorable to such entities.

#### NOTE 17—UPCOMING PRONOUNCEMENTS:

Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended, Statement 43, and Statement No. 50, Pension Disclosures. This Statement is effective for financial statements for fiscal years beginning after June 15, 2016.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 (CONTINUED)

# NOTE 17—UPCOMING PRONOUNCEMENTS: (continued)

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. This Statement is effective for fiscal years beginning after June 15, 2017.

Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, addresses a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The requirements of this Statement are effective for reporting periods beginning after December 15, 2015.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

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# REQUIRED SUPPLEMENTARY INFORMATION

Note to Required Supplementary Information

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
For the Year Ended June 30, 2016

	_	Budgeted	Amounts	Actual	Variance with Final Budget - Positive
	_	Original	Final	Amounts	(Negative)
REVENUES					
General property taxes	\$	1,129,307 \$	1,129,307 \$	1,124,215 \$	, ,
Other local taxes		2,255,633	2,255,633	2,400,740	145,107
Permits, privilege fees, and regulatory licenses		373,200	373,200	396,644	23,444
Fines and forfeitures		37,000	37,000	29,491	(7,509)
Revenue from the use of money and property		7,500	7,500	10,997	3,497
Charges for services		241,000	241,000	253,583	12,583
Miscellaneous		13,250	13,250	28,901	15,651
Intergovernmental:		004.004	005 470	4 000 000	07.007
Commonwealth		961,691	965,476	1,033,283	67,807
Federal	_	9,100	9,100	10,508	1,408
Total revenues	Φ_	5,027,681 \$	5,031,466 \$	5,288,362	256,896
EXPENDITURES					
Current:					
General government administration	\$	831,400 \$	831,400 \$	806,820 \$	24,580
Public safety	•	1,748,513	1,752,298	1,679,597	72,701
Public works		1,635,699	1,635,699	1,579,628	56,071
Parks and recreation		245,470	275,626	258,965	16,661
Community development		526,599	526,599	321,670	204,929
Capital projects		702,000	702,000	210,840	491,160
Debt service:					
Principal retirement		109,000	109,000	108,477	523
Interest and other fiscal charges		26,000	26,000	25,855	145
Total expenditures	\$	5,824,681 \$	5,858,622 \$	4,991,852 \$	866,770
- (1.5°; ) (					
Excess (deficiency) of revenues over (under) expenditures	\$	(797,000) \$	(927 156) ¢	296,510 \$	(600.974)
experialities	Φ_	(797,000) \$	(827,156) \$	<u> </u>	(609,874)
OTHER FINANCING SOURCES (USES)					
Bonds issued	\$	500,000 \$	530,156 \$	- \$	530,156
Transfers out	-	(25,000)	(25,000)	<u>-</u>	25,000
Total other financing sources (uses)	\$	475,000 \$	505,156 \$	- \$	
Not abange in fund belongs	φ	(222 000) <del>(</del>	(333,000) Ф	200 540 0	(E 4 740)
Net change in fund balance	\$	(322,000) \$	(322,000) \$	296,510 \$	, ,
Fund balance - beginning Fund balance - ending	Φ_	2,934,901 2,612,901 \$	2,934,901 2,612,901 \$	2,834,236 3,130,746 \$	(100,665) (155,383)
i unu balance - enumg	Φ=	2,012,901 \$	<u> </u>	3,13U,140 \$	(100,303)

Schedule of Components of and Changes in Net Pension Liability and Related Ratios For the Year Ended June 30, 2016

	2015		2014
Total pension liability		, i	
Service cost	\$ 293,925	\$	299,492
Interest	806,204		774,415
Differences between expected and actual experience	74,108		-
Benefit payments, including refunds of employee contributions	(610,782)		(628,765)
Net change in total pension liability	\$ 563,455	\$	445,142
Total pension liability - beginning	 11,822,590		11,377,448
Total pension liability - ending (a)	\$ 12,386,045	\$	11,822,590
Plan fiduciary net position			
Contributions - employer	\$ 421,342	\$	400,904
Contributions - employee	118,138		117,378
Net investment income	380,711		1,140,528
Benefit payments, including refunds of employee contributions	(610,782)		(628,765)
Administrative expense	(5,205)		(6,176)
Other	(80)		60
Net change in plan fiduciary net position	\$ 304,124	\$	1,023,929
Plan fiduciary net position - beginning	8,297,764		7,273,835
Plan fiduciary net position - ending (b)	\$ 8,601,888	\$	8,297,764
Town's net pension liability - ending (a) - (b)	\$ 3,784,157	\$	3,524,826
Plan fiduciary net position as a percentage of the total			
pension liability	69.45%		70.19%
Covered payroll	\$ 2,388,249	\$	2,341,201
Town's net pension liability as a percentage of			
covered payroll	158.45%		150.56%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions For the Year Ended June 30, 2016

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2016 \$	446,181 \$	446,181 \$	- 3	\$ 2,515,113	17.74%
2015	423,675	423,675	-	2,388,249	17.74%
2014	396,834	396,834	-	2,341,201	16.95%
2013	390,331	390,331	-	2,302,840	16.95%
2012	272,143	272,143	-	2,207,162	12.33%
2011	281,333	281,333	-	2,281,696	12.33%
2010	280,197	280,197	-	2,327,215	12.04%
2009	280,586	280,586	-	2,330,450	12.04%
2008	268,544	268,544	-	2,224,888	12.07%
2007	239,445	239,445	-	1,983,799	12.07%

Current year contributions are from the Town records and prior year contributions are from the VRS actuarial Valuation performed each year.

Notes to Required Supplementary Information For the Year Ended June 30, 2016

In 2015, Covered Employee Payroll (as defined by GASB 68) included the total payroll for employees covered under the pension plan whether that payroll is subject to pension coverage or not. This definition was modified in GASB Statement No. 82 and now is the payroll on which contributions to a pension plan are based. The ratios presented use the same measure.

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this was a new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2015 is not material.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

#### Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

#### All Others (Non 10 Largest) – Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

# **Town Other Postemployment Benefit Program:**

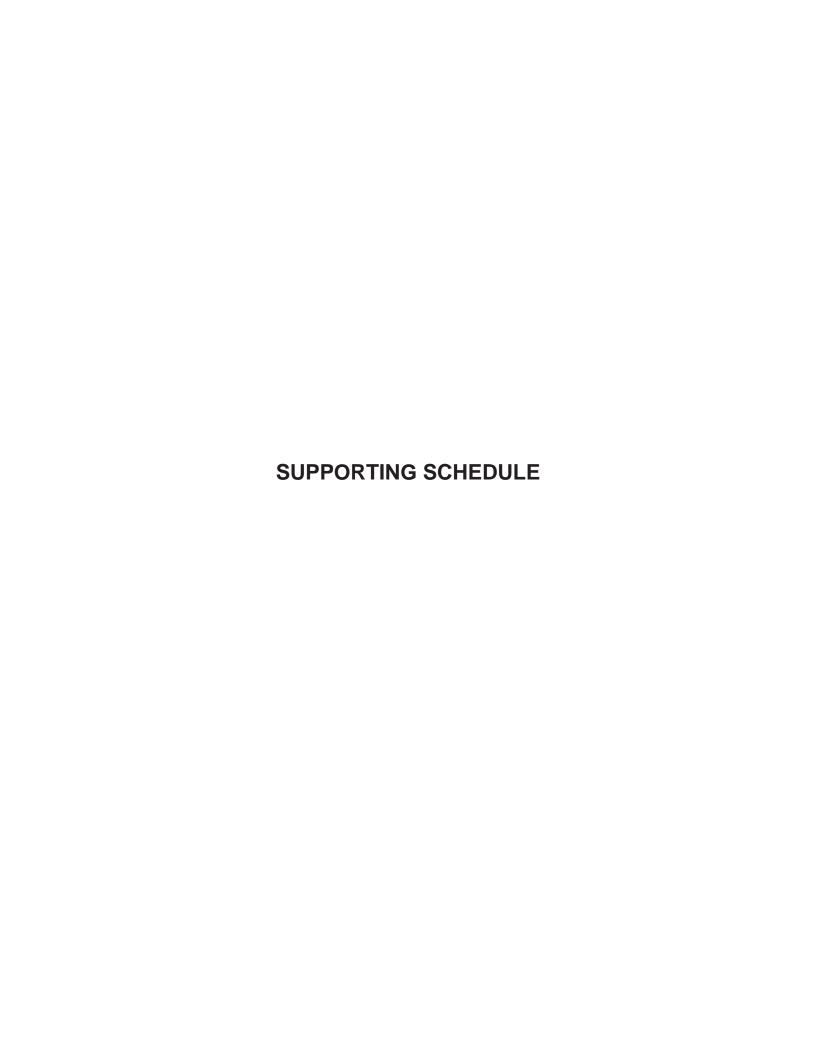
			Unfunded			
			(Excess			
			Funded)			
	Actuarial	Actuarial	Actuarial			UAAL as
	Value of	Accrued	Accrued			% of
Actuarial	Assets	Liability	Liability	Funded	Covered	Covered
Valuation	(AVA)	(AAL)	(UAAL)	Ratio	Payroll	Payroll
Date	 (a)	(b)	( b-a )	( a/b )	(c)	( (b-a)/c )
06/30/14®	\$ - \$	840,100 \$	840,100	0.00% \$	2,360,900	35.58%
06/30/14	-	810,200	810,200	0.00%	2,360,900	34.32%
01/01/11 ®	-	518,752	518,752	0.00%	2,313,733	22.42%

<sup>® =</sup> Roll-forward of valuation date results

# **Health Care Credit Plan Funding Progress:**

Actuarial Valuation Date	 Actuarial Value of Assets (AVA) ( a )	_	Actuarial Accrued Liability (AAL) ( b )	_	Unfunded (Excess Funded) Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio ( a/b )	Covered Payroll ( c )	UAAL as % of Covered Payroll ( (b-a)/c )
06/30/15 06/30/14 06/30/13	\$ 54,784 52,684 46,959	\$	124,994 132,240 127,513	\$	70,210 79,556 80,554	43.83% \$ 39.84% 36.83%	2,355,119 2,338,003 2,323,979	2.98% 3.40% 3.47%

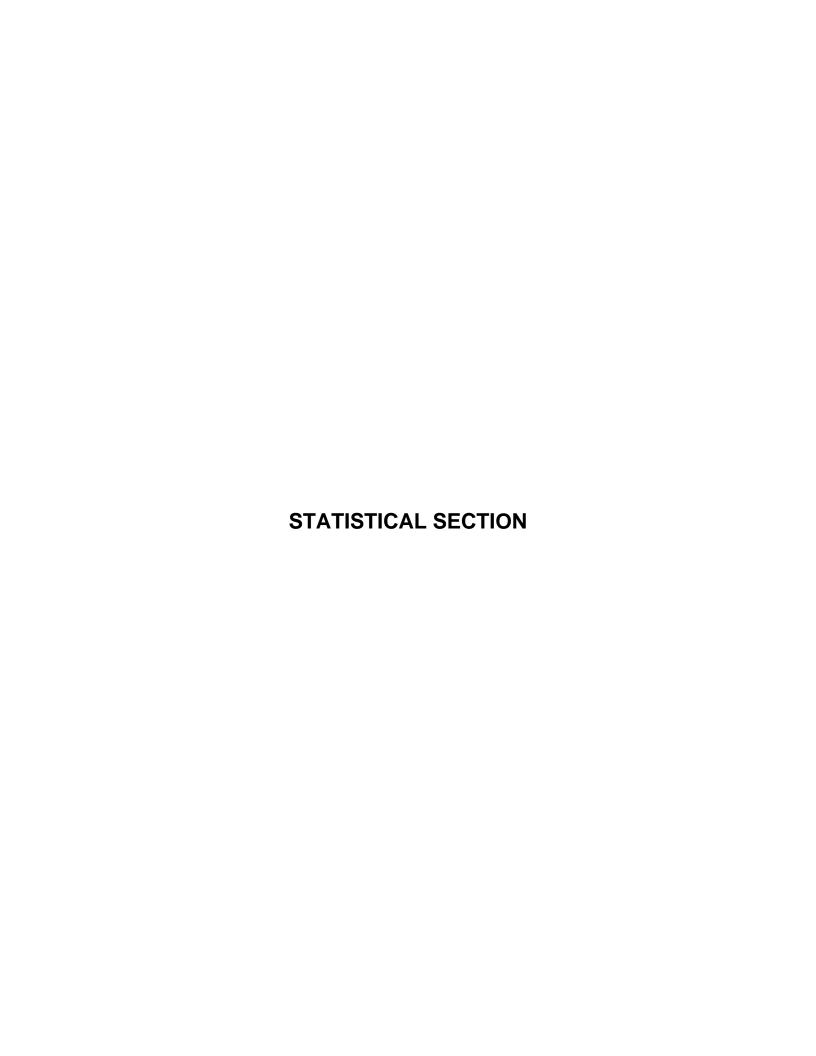




Computation of Legal Debt Margin June 30, 2016

Total Assessed Value of Real Estate	\$_	519,325,520
Legal Debt Margin:	\$	51,932,552
Less: Gross Indebtedness	_	(897,530)
Legal Margin for Creation of Additional Debt	\$_	51,035,022

Excludes enterprise fund indebtedness, notes payable and capital lease obligations.



#### **Statistical Section**

This part of the Town of Woodstock's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health. This information has not been audited by the independent auditors.

Contents	Tables
Financial Trends  These tables contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.	1-4
Revenue Capacity	5-9
These tables contain information to help the reader assess the Town's most significant local revenue source, property taxes.	
Debt Capacity	10-12
These tables present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.	
Demographic and Economic Information	13-14
These tables offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.	
Operating Information	15-17
These tables contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial report for the relevant year.

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	_	Fiscal Year					
		2007		2008	2009	2010	
Governmental activities  Net investment in capital assets  Restricted  Unrestricted	\$	9,355,940 113,081 817,974	\$	9,448,747 \$ 113,081 1,032,218	10,512,039 \$ - 1,379,844	11,988,383 - 1,839,493	
Total governmental activities net position	\$	10,286,995	\$	10,594,046 \$	11,891,883 \$	13,827,876	
Business-type activities  Net investment in capital assets  Restricted  Unrestricted	\$	3,735,882 35,785 2,458,385	\$	6,228,020 \$ 40,160 1,651,143	15,252,251 \$ - 551,162	15,531,479 - 1,222,630	
Total business-type activities net position	\$	6,230,052	\$	7,919,323 \$	15,803,413 \$	16,754,109	
Primary government Net investment in capital assets Restricted Unrestricted	\$	13,091,822 148,866 3,276,359	\$	15,676,767 \$ 153,241 2,683,361	25,764,290 \$ - 1,931,006	27,519,862 - 3,062,123	
Total primary government net position	\$	16,517,047	\$	18,513,369 \$	27,695,296 \$	30,581,985	

			Fiscal Yea	ar		
_	2011	2012	2013	2014	2015	2016
\$	11,767,180 \$	11,564,646 \$	11,379,865 \$ 7,604	11,787,556 \$	11,612,015 \$	11,437,805
_	2,397,512	2,916,634	2,774,479	2,456,615	267,970	561,357
\$	14,164,692 \$	14,481,280 \$	14,161,948 \$	14,244,171 \$	11,879,985 \$	11,999,162
\$	16,255,641 \$	16,390,921 \$	16,722,638 \$	17,013,876 \$	17,282,819 \$	17,835,299
_	1,424,895	1,471,213	1,679,715	1,551,902	417,561	499,066
\$	17,680,536 \$	17,862,134 \$	18,402,353 \$	18,565,778 \$	17,700,380 \$	18,334,365
\$	28,022,821 \$	27,955,567 \$	28,102,503 \$ 7,604	28,801,432 \$	28,894,834 \$	29,273,104
	3,822,407	4,387,847	4,454,194	4,008,517	685,531	1,060,423
\$	31,845,228 \$	32,343,414 \$	32,564,301 \$	32,809,949 \$	29,580,365 \$	30,333,527

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

		2007	2008	2009	2010
Expenses					
Governmental activities:					
General government administration Judicial administration	\$	1,302,641 \$	662,189 \$	523,267 \$	537,743
Public safety Public works		1,115,735 1,332,496	1,515,604 1,473,509	1,545,926 1,567,715	1,463,009 1,611,231
Parks and recreation		-	-	-	229,804
Community development		98,665	207,147	238,157	283,696
Interest on long-term debt		29,928	20,567	13,835	11,668
Total governmental activities expenses	\$	3,879,465 \$	3,879,016 \$	3,888,900 \$	4,137,151
Business-type activities:					
Water and sewer	\$	2,483,608 \$	2,694,088 \$	2,905,148 \$	3,025,061
Recreation	_	209,233	253,660	243,486	-
Total business-type activities expenses	\$	2,692,841 \$	2,947,748 \$	3,148,634 \$	3,025,061
Total primary government expenses	\$	6,572,306 \$	6,826,764 \$	7,037,534 \$	7,162,212
Program Revenues					
Governmental activities:					
Charges for services:					
General government administration	\$	122,235 \$	42,750 \$	28,457 \$	25,650
Judicial administration		-	-	-	-
Public safety		-	40,414	48,639	40,930
Public works		-	86,617	163,163	165,537
Parks and recreation		-	-	-	43,113
Community development		-	-	-	-
Operating grants and contributions: Public safety		185,228	136,678	136,650	135,004
Public works		103,220	130,070	130,030	13,847
Community development		_	-	_	10,047
Capital grants and contributions:					
Public works		3,031,455	538,481	610,254	606,267
Parks and recreation		-	-	-	5,178
Community development	_	28,899	58,489	1,003,602	70,049
Total governmental activities program revenues	\$	3,367,817 \$	903,429 \$	1,990,765 \$	1,105,575
Business-type activities:					
Charges for services:					
Water and sewer	\$	1,945,444 \$	2,429,330 \$	2,683,843 \$	2,815,129
Recreation		38,398	44,619	38,919	-
Operating grants and contributions: Recreation		-	-	-	-
Capital grants and contributions:					
Water and sewer		1,299,239	1,854,371	8,046,109	2,726,391
Recreation				<u> </u>	-
Total business-type activities program revenues	\$	3,283,081 \$	4,328,320 \$	10,768,871 \$	5,541,520
Total primary government program revenues	\$	6,650,898 \$	5,231,749 \$	12,759,636 \$	6,647,095
Net (expense)/revenue					
Governmental activities	\$	(511,648) \$	(2,975,587) \$	(1,898,135) \$	(3,031,576)
	*	590,240	1,380,572	7,620,237	2,516,459
Business-type activities	_	000,210	1,000,072	1,020,201	2,010,400

	Fiscal Year									
_	2011	2012	2013		2014		2015	_	2016	
\$	732,891 \$	701,454 \$	843,966	\$	828,451	\$	783,174	5	815,926	
	1,352,205	1,458,135	1,739,156		1,878,638		1,597,406		1,737,572	
	1,567,676	1,588,522 268,582	1,545,390		1,724,374		1,760,414		1,805,168	
	256,685 262,583	311,986	240,960 318,861		223,802 331,185		350,601 628,977		368,217 393,317	
	8,925	10,075	14,290		32,203		28,648		24,942	
\$		4,338,754 \$			5,018,653	\$	5,149,220	<u> </u>	5,145,142	
\$	3,173,607 \$	3,539,931 \$	3,431,982	\$	3,500,570	\$	3,498,131	6	3,542,094	
\$_	3,173,607 \$	3,539,931 \$	3,431,982	\$	3,500,570	\$	3,498,131	 	3,542,094	
\$_	7,354,572 \$	7,878,685 \$	8,134,605	\$	8,519,223	\$	8,647,351	<u> </u>	8,687,236	
\$	31,161 \$	13,490 \$	11,640	\$	-	\$	- \$	5	-	
	38,766	44,209	34,551		101,910		38,963		29,491	
	166,982	169,697	171,530		171,920		173,031		188,517	
	52,393	56,899	50,670		57,652		64,818		89,591	
	-	-	-		-		-		-	
	126,503	126,259	121,228		135,933		167,613		125,783	
	-	50,483	8,500		-		-		-	
	750	-	750		750		-		-	
	636,447	667,173	578,173		806,634		724,039		769,760	
	9,136	71,386	-		-		-		-	
_	<u> </u>		-		-	_			-	
\$_	1,062,138 \$	1,199,596 \$	977,042	\$	1,274,799	\$	1,168,464		1,203,142	
\$	3,191,737 \$	3,160,050 \$	3,429,399	\$	3,456,904	\$	3,710,805	6	4,168,585	
Ť	-	-	-	•	-	•	-		-	
	-	-	-		-		-		-	
	891,093	501,146	192,580		153,116		109,344		-	
\$_	4,082,830 \$	3,661,196 \$	3,621,979	\$	3,610,020	\$	3,820,149		4,168,585	
\$_	5,144,968 \$	4,860,792 \$	4,599,021	\$	4,884,819	\$	4,988,613		5,371,727	
\$	(3,118,827) \$	(3,139,158) \$	(3,725,581)	\$	(3,743,854)	\$	(3,980,756) \$	5	(3,942,000)	
Φ_	909,223	121,265 (2.017.803) \$	189,997	Φ	109,450		322,018		626,491	
Φ=	(2,209,604) \$	(3,017,893) \$	(3,535,584)	Φ_	(3,634,404)	Φ_	(3,658,738)		(3,315,509)	

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

		Fiscal Year				
		2007	2008	2009	2010	
General Revenues and Other Changes in Net Position						
Governmental activities:						
Taxes						
Property taxes	\$	1,065,356 \$	1,082,654 \$	1,091,836 \$	1,081,463	
Other local taxes						
Vehicle license		109,652	95,500	96,943	97,503	
Local sales and use		190,179	203,660	205,454	180,407	
Consumers' utility		112,238	84,238	82,881	84,408	
Telecommunications		46,266	107,894	98,032	98,442	
Bank franchise		143,085	156,003	148,090	175,542	
Meals		912,956	908,132	855,044	887,187	
Transient occupancy		80,770	130,343	129,090	143,360	
Business license		393,367	364,902	349,238	342,759	
Other local taxes		123,228	145,135	139,892	137,308	
Unrestricted revenues from use of money and property		72,635	45,753	27,240	23,683	
Miscellaneous		72,584	42,632	60,940	15,724	
Grants and contributions not restrcited to specific programs		114,805	115,792	111,292	111,491	
Transfers		(635,062)	(200,000)	(200,000)	1,588,292	
Total governmental activities	\$	2,802,059 \$	3,282,638 \$	3,195,972 \$	4,967,569	
Business-type activities:						
Unrestricted revenues from use of money and property	\$	146,764 \$	106,998 \$	48,588 \$	22,529	
Miscellaneous	*	500	1,701	15,265	-	
Transfers		635,062	200,000	200,000	(1,588,292)	
Total business-type activities	\$	782,326 \$	308,699 \$	263,853 \$	(1,565,763)	
Change in Net Position						
Governmental activities	\$	2,290,411 \$	307,051 \$	1,297,837 \$	1,935,993	
Business-type activities		1,372,566	1,689,271	7,884,090	950,696	
Total primary government	\$	3,662,977 \$	1,996,322 \$	9,181,927 \$	2,886,689	

	Fiscal Year									
_	2011	2012	2013	2014	2015		2016			
\$	1,069,706	1,069,173 \$	5 1,112,158 \$	1,108,023	\$ 1,141,181	\$	1,100,172			
	95,332 189,043 86,170	92,933 196,487 87,174	101,392 225,920 89,017	92,464 224,692 89,167	95,050 229,086 89,274		109,344 229,866 88,905			
	97,955 185,327 914,462	95,963 158,354 981,733	96,217 151,641 1,010,919	94,581 199,737 1,005,123	93,755 260,735 1,102,304		93,755 192,317 1,168,010			
	176,252 335,139 122,606	185,699 338,655 140,291	202,993 351,892 301,822	210,788 368,553 280,230	230,062 372,770 256,589		261,139 396,644 351,160			
	18,866 53,236 111,549	20,844 86,755 111,685 (110,000)	14,734 23,012 112,208 (387,676)	6,203 34,220 112,296	6,478 90,694 160,880		10,997 4,375 54,493			
\$	3,455,643			3,826,077	\$ 4,128,858	\$_	4,061,177			
\$	17,204 \$ - -	18,665 \$ - 110,000	387,676	3,975	\$ 3,006	\$	7,494 - -			
\$	17,204	128,665	400,222	3,975	\$ 3,006	\$	7,494			
\$	336,816	316,588 \$	i (319,332) §	82,223	\$ 148,102	\$	119,177			
<b>*</b>	926,427	249,930	590,219	113,425	325,024		633,985			
\$	1,263,243	566,518 \$	270,887	195,648	\$ 473,126	\$_	753,162			

Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

			Fis	scal \	Year	
	 2007	_	2008	_	2009	 2010
General Fund						
Reserved	\$ 113,081	\$	113,081	\$	115,481	\$ 15,725
Unreserved	874,871		1,083,603		1,353,606	1,916,903
Nonspendable	-		-		-	-
Restricted	-		-		-	-
Committed	-		-		-	-
Assigned	-		-		-	-
Unassigned	 -		-		-	 -
Total general fund	\$ 987,952	\$	1,196,684	\$	1,469,087	\$ 1,932,628
Total governmental funds	\$ 987,952	_\$	1,196,684	\$	1,469,087	\$ 1,932,628

Note: The Town implemented GASB Statement 54 beginning with fiscal year 2011-see Note 1 in the Notes to Basic Financial Statements section of the report.

 Fiscal Year									
 2011	2012	2013		2014	2015	_	2016		
\$ - \$	- \$	-	\$	- \$	-	\$	-		
41,165 - 375,000 110,000 1,977,281	48,654 - 420,000 387,676 2,127,394	23,319 998,500 265,000 649,000 1,936,390		23,211 143,093 220,000 75,000 2,257,949	24,368 - 95,000 227,000 2,487,868		12,779 - 173,500 114,983 2,829,484		
\$ 2,503,446 \$	2,983,724 \$	3,872,209	\$	2,719,253	2,834,236	\$	3,130,746		
\$ 2,503,446_\$_	2,983,724 \$	3,872,209	\$	2,719,253	2,834,236	\$	3,130,746		

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	_	Fiscal Year			
		2007	2008	2009	2010
Revenues					
General property taxes	\$	1,015,859 \$	1,057,663 \$	1,101,680 \$	1,072,371
Other local taxes	*	1,686,953	1,828,063	1,752,017	1,808,073
Permits, privilege fees and regulatory licenses		451,296	407,652	377,695	368,409
Fines and forfeitures		64,306	40,414	48,639	40,930
Revenue from the use of money and property		72,635	45,753	27,240	23,683
Charges for service		· -	86,617	163,163	208,649
Miscellaneous		72,584	42,632	60,940	15,724
Intergovernmental:		,	,	,	,
Commonwealth		789,156	783,395	848,994	922,673
Federal	_	47,900	66,045	1,012,804	19,163
Total revenues	\$_	4,200,689 \$	4,358,234 \$	5,393,172 \$	4,479,675
Expenditures					
General government administration	\$	1,290,391 \$	655,720 \$	501,546 \$	521,139
Judicial administration		-	, <u>-</u>	-	, <u>-</u>
Public safety		1,108,099	1,497,079	1,505,471	1,432,595
Public works		1,099,361	1,231,418	1,318,209	1,375,118
Parks and recreation		-	-	-	190,834
Community development		98,665	207,147	195,244	210,846
Capital projects		156,560	188,931	1,273,538	218,784
Debt service:					
Principal		223,301	222,521	112,926	116,812
Interest and other fiscal charges	_	29,928	20,567	13,835	11,668
Total expenditures	\$	4,006,305 \$	4,023,383 \$	4,920,769 \$	4,077,796
Excess of revenues over (under) expenditures	\$	194,384 \$	334,851 \$	472,403 \$	401,879
Other financing sources (uses)					
Transfers in	\$	- \$	- \$	- \$	35,947
Transfers out		(635,062)	(200,000)	(200,000)	_
Sale of equipment		-	-	-	-
Proceeds from indebtedness	_		73,881		25,715
Total other financing sources (uses)	\$_	(635,062) \$	(126,119) \$	(200,000) \$	61,662
Net change in fund balances	\$_	(440,678) \$	208,732 \$	272,403 \$	463,541
Debt service as a percentage of noncapital expenditures		6.58%	6.34%	3.48%	3.33%

	Fiscal Year								
	2011 2012		2013	2014	2015	2016			
\$	1,067,235 \$ 1,863,818 366,300 38,766 18,866 219,375 53,236	1,062,487 \$ 1,934,808 352,145 44,209 20,844 226,596 62,254	1,110,457 \$ 2,180,418 363,532 34,551 14,734 222,200 23,012	1,124,109 \$ 2,196,782 368,553 101,910 6,203 229,572 34,220	1,113,136 \$ 2,356,856 372,770 38,963 6,478 237,849 90,694	1,124,215 2,400,741 396,644 29,491 10,997 278,108 4,375			
	862,786 21,596	904,391 86,894	813,057 7,803	1,045,007 10,605	1,043,814 8,717	1,033,283 10,508			
\$	4,511,978 \$	4,694,628 \$	4,769,764 \$	5,116,961 \$	5,269,277 \$	5,288,362			
_									
\$	711,620 \$	684,415 \$	822,722 \$	840,874 \$	780,676 \$	806,820			
	1,352,755 1,338,803 214,514 187,965 145,713	1,411,996 1,375,285 222,624 237,368 145,422	1,688,741 1,312,920 198,497 243,763 162,105	1,819,715 1,630,325 181,503 255,927 1,590,497	1,556,530 1,550,568 233,824 480,153 418,211	1,679,597 1,579,628 258,965 321,670 210,840			
_	44,289 8,925	41,667 10,074	52,431 12,424	91,432 29,830	105,563 28,769	108,477 25,855			
\$	4,004,584 \$	4,128,851 \$	4,493,603 \$	6,440,103 \$	5,154,294 \$	4,991,852			
\$_	507,394 \$	565,777 \$	276,161 \$	(1,323,142) \$	114,983 \$	296,510			
\$	- \$ -	- \$ (110,000) 24,501	- \$ (387,676)	- \$ -	- \$ -	-			
_	63,424		1,000,000	170,186	<u> </u>				
\$_	63,424 \$	(85,499) \$	612,324 \$	170,186 \$	<u> </u>				
\$_	570,818 \$	480,278 \$	888,485 \$	(1,152,956) \$	114,983 \$	296,510			
	1.38%	1.30%	1.50%	2.58%	2.86%	2.81%			

General Governmental Tax Revenues by Source Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal Year	Property Tax	Local Sales and Use Tax	Consumer Utility Tax	Tele- communications Tax	Cable TV Gross Receipts Tax	Bank Franchise Tax
2016	\$ 1,124,215	\$ 229,866	\$ 88,905	\$ 90,979	\$ - \$	192,317
2015	1,113,136	229,086	89,274	93,755	-	260,735
2014	1,124,109	224,692	89,167	94,581	-	94,581
2013	1,110,457	225,920	89,017	96,217	-	151,641
2012	1,062,487	196,487	87,174	95,963	-	158,354
2011	1,067,235	189,043	86,170	97,955	-	185,237
2010	1,072,371	180,407	84,408	98,442	-	175,542
2009	1,101,680	205,454	82,881	98,032	-	148,090
2008	1,057,663	203,660	84,238	107,894	-	156,003
2007	1,015,859	190,179	112,238	46,266	24,901	143,085

_	Cigarette Tax	Meals Tax	Transient Occupancy Tax	Public Right- of-Way Fees	Motor Vehicle Licenses	Business & Occupational Licenses
\$	225,623 \$	1,172,210 \$	261,139 \$	30,357 \$	109,344 \$	396,644
·	214,232	1,102,304	230,062	31,550	95,050	372,770
	239,386	1,005,123	210,788	30,183	98,909	368,553
	257,619	1,010,919	202,993	29,265	101,888	350,986
	105,627	981,733	185,699	27,274	89,107	337,505
	89,186	914,462	176,252	25,663	92,003	333,448
	98,658	887,187	143,360	30,647	101,420	341,657
	100,473	855,044	129,090	25,627	93,534	349,238
	108,838	908,132	130,343	25,663	92,658	364,902
	55,697	912,956	80,770	42,630	78,231	393,367

Public	Service
Corpo	rations

Fiscal Year	 Real Estate	Personal Property	Mobile Homes	Machinery and Tools	Real Estate	Personal Property
2016	\$ 519,325,520 \$	44,850,619 \$	1,500 \$	187,731 \$	14,160,740 \$	63,473
2015	556,191,000	41,734,212	25,922	227,267	13,921,681	26,357
2014	553,348,600	39,522,456	19,550	222,993	15,230,369	32,912
2013	548,482,400	38,631,400	8,800	251,540	14,446,771	30,343
2012	543,301,050	37,898,588	8,800	225,921	13,444,742	30,019
2011	540,494,350	37,205,546	10,650	253,815	14,594,334	12,611
2010	524,933,000	38,463,158	14,244	312,677	11,372,398	-
2009	506,926,050	40,800,316	22,974	293,816	9,948,559	-
2008	496,135,150	40,752,942	25,357	310,650	10,292,933	-
2007	474,878,500	38,113,148	37,161	329,589	10,257,998	-

Note: Real and personal property tax assessments are made by the Commissioner of Revenue for the County of Shenandoah, Virginia. Real and personal property taxes of public service corporations are assessed by the State Corporation Commission.

Total Taxable Assessed Value	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value	Total Direct Rate
_			
\$ 578,589,583 \$	578,589,583	100%	0.21
612,126,439	612,126,439	100%	0.20
608,376,880	608,376,880	100%	0.20
601,851,253	601,851,253	100%	0.20
594,909,120	594,909,120	100%	0.20
592,571,306	592,571,306	100%	0.20
575,095,477	575,095,477	100%	0.21
557,991,715	557,991,715	100%	0.22
547,517,032	547,517,032	100%	0.22
523,616,396	523,616,396	100%	0.22

Property Tax Rates (1)
Direct and Overlapping Governments
Last Ten Fiscal Years

	Direct Rates								-	Overlapping Rates County of Shenandoah, Virginia						
	-											ounty or one	iiai	idodii, Vi	9	ıııu .
Fiscal Years		Real Estate		Personal Property		Mobile Homes		Machinery and Tools		Real Estate		Personal Property		Mobile Homes		Machinery and Tools
2016	\$	0.16	\$	0.90	\$	0.16	\$	0.90	\$	0.57	\$	3.50	\$	0.57	\$	3.15
2015		0.15		0.90		0.15		0.90		0.57		3.50		0.57		3.15
2014		0.15		0.90		0.15		0.90		0.57		3.50		0.57		3.15
2013		0.15		0.90		0.15		0.90		0.51/0.54	1	3.50		0.51/0.54	ŀ	3.15
2012		0.15		0.90		0.15		0.90		0.47/0.51	1	3.15		0.47/0.51		3.15
2011		0.15		0.90		0.15		0.90		0.47		3.15		0.47		3.15
2010		0.16/0.15		0.90		0.16/0.15	5	0.90		0.47		3.15		0.47		3.15
2009		0.16		0.90		0.16		0.90		0.51		3.15		0.51		3.15
2008		0.16		0.90		0.16		0.90		0.51		2.86		0.51		2.86
2007		0.16		0.90		0.16		0.90		0.51		2.86		0.51		2.86

<sup>(1)</sup> Per \$100 of assessed value

## **Combined Rates**

	Real Estate		Personal Property		Mobile Homes		Machinery and Tools
•	0.70	•	4.40	Φ.	0.70	•	4.05
\$	0.72	\$	4.40	\$	0.72	\$	4.05
	0.72		4.40		0.72		4.05
	0.72		4.40		0.72		4.05
	0.66/0.69		4.40		0.66/0.69		4.05
	0.62/0.66		4.05		0.62/0.66		4.05
	0.62		4.05		0.62		4.05
	0.63/0.62		4.05		0.63/0.62		4.05
	0.67		4.05		0.67		4.05
	0.67		3.76		0.67		3.76
	0.67		3.76		0.67		3.76

Principal Property Taxpayers Current Year and the Period Nine Years Prior

			Fiscal Ye	ear 2016
	Tuno	_	2016 Assessed	% of Total Assessed
Taxpayer	Type Business		Valuation	Valuation
Lowes Home Center LLC	Retail Store	\$	9,308,000	1.61%
Wal-Mart	Retail Store		8,673,100	1.50%
Spectrum 1 Woodstock LLC	Shopping Center		6,673,100	1.15%
LH & H LLC	Hotel		5,986,300	1.03%
Shree Ganesh Hospitality	Hotel		5,835,500	1.01%
HCP Virginia, Inc.	Assisted Living		4,889,900	0.85%
Shenandoah Enterprises I	Housing Development		4,400,100	0.76%
Walter Enterprises	Shopping Center		4,111,200	0.71%
Funkhouser H N and Co Inc	Commercial Development		3,935,500	0.68%
Valley Vista Apartments LLC	Housing Development	_	3,128,100	0.54%
		\$_	56,940,800	9.84%

			Fiscal Year 2007			
Taxpayer	Type Business	_	2007 Assessed Valuation	% of Total Assessed Valuation		
French Brothers Wal-Mart	Investment Properties Shopping Center	<b>\$</b>	8,524,200 7,303,100	1.63% 1.39%		
Lowes Home Center LLC Woodstock Associates Limited Partnership Shenandoah Square - Woodstock LLC Spectrum 1 Woodstock LLC	Retail Store Multi-Family Housing Shopping Center Shopping Center		6,865,300 5,761,300 5,755,800 5,755,800	1.31% 1.10% 1.10% 1.10%		
Virginia Electric and Power Co Walter Enterprises HCP Virginia, Inc.	Utility Shopping Center Assisted Living		5,585,701 5,115,400 4,879,800	1.07% 0.98% 0.93%		
S&B Resources LLC	Builder	- \$ _	4,851,800 60,398,201	0.93%		

Source: Assessed values per the Commissioner of Revenue for the County of Shenandoah, Virginia

		Total Tax Levy	0000	Collected within the Fiscal Year of the Levy			_	Total Collections to Date		
Tax Year	_	for Fiscal Year (1)	Amount	Percentage of Levy		Collections in Subsequent Years	_	Amount	Percentage of Levy	
2016	\$	1,230,559	\$ 1,164,789	94.66%	\$	-	\$	1,164,789	94.66%	
2015		1,254,585	1,160,332	92.49%		7,576		1,167,908	93.09%	
2014		1,189,142	1,097,131	92.26%		32,365		1,129,496	94.98%	
2013		1,186,626	1,135,380	95.68%		40,001		1,175,381	99.05%	
2012		1,172,960	1,112,675	94.86%		53,777		1,166,452	99.45%	
2011		1,167,708	1,112,614	95.28%		47,824		1,160,438	99.38%	
2010		1,176,238	1,122,088	95.40%		50,728		1,172,816	99.71%	
2009		1,194,169	1,139,443	95.42%		49,490		1,188,933	99.56%	

Source: Department of Finance

(1 Current collections include PPTRA reimbursement from the Commonwealth of Virginia

Information is not available prior to fiscal year 2009; it is the goal of the Town to achieve ten fiscal years of this information in the future.

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	_	Gover	nmental Activitie	s	Business-type Activities				
Fiscal Year		General Obligation Bonds	Notes Payable	Capital Leases	General Obligation Bonds	Capital Leases			
2016	\$	897,530 \$	- \$	103,746 \$	18,487,440 \$	-			
2015		972,522	-	137,232	19,756,083	-			
2014		1,045,134	-	170,183	20,780,135	-			
2013		1,114,682	11,937	9,935	22,010,469	-			
2012		137,123	23,476	28,386	23,226,539	-			
2011		149,811	34,615	46,226	24,336,748	-			
2010		179,166	-	32,352	25,361,012	3,871			
2009		173,363	-	44,221	22,659,145	18,712			
2008		214,946	-	115,564	11,865,398	32,570			
2007		373,371	-	105,780	9,024,211	-			

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics - Table 13  $\,$ 

Table 10

	Total Primary	Percentage of Personal	Per		
	Government	Income (1)	Capita (1)		
_					
\$	19,488,716	1.18% \$	3,714		
	20,865,837	1.28%	3,991		
	21,995,452	1.41%	4,254		
	23,147,023	1.49%	4,476		
	23,415,524	1.60%	4,528		
	24,567,400	1.77%	4,787		
	25,576,401	1.87%	5,018		
	22,895,441	1.65%	5,331		
	12,228,478	0.91%	2,844		
	9,503,362	0.76%	2,219		

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	_	Gross Bonded Debt	Less: Amounts Reserved for Debt Service	Net Bonded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value (2)	Net Bonded Debt per Capita (1)
2016	\$	19,384,970	\$ - \$	19,384,970	3.35% \$	3,694
2015		20,728,605	-	20,728,605	3.39%	3,965
2014		21,825,269	-	21,825,269	3.59%	4,221
2013		23,125,151	-	23,125,151	3.84%	4,472
2012		23,363,662	-	23,363,662	3.93%	4,518
2011		24,486,559	-	24,486,559	4.13%	4,771
2010		25,540,178	-	25,540,178	4.44%	5,011
2009		22,832,508	-	22,832,508	4.09%	5,316
2008		12,080,344	-	12,080,344	2.21%	2,809
2007		9,397,582	-	9,397,582	1.79%	2,194

<sup>(1)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics - Table 13

<sup>(2)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property - Table 6

<sup>(3)</sup> Includes all long-term general obligation debt. Excludes notes payable, capital leases and compensated absences.



Legal Debt Margin Information Last Ten Fiscal Years

	_	Fiscal Year				
	_	2007	2008	2009	2010	
Assessed Valuations Assessed value of taxed real property	\$_	474,878,500 \$	496,135,150 \$	506,926,050 \$	524,933,000	
Legal debt margin  Debt limit - 10 percent of total assessed value	\$_	47,487,850_\$	49,613,515_\$	50,692,605 \$	52,493,300	
Debt applicable to limitation: Total bonded debt	\$	9,397,582 \$	12,080,344 \$	22,832,508 \$	25,540,178	
Less: Business-type activities bonds	_	(9,024,211)	(11,865,398)	(22,659,145)	(25,361,012)	
Total amount of debt applicable to debt limitation	\$_	373,371_\$	214,946 \$	173,363 \$	179,166	
Legal debt margin	\$_	47,114,479 \$	49,398,569 \$	50,519,242 \$	52,314,134	
Total net debt applicable to the limit as a percentage of debt limit		0.79%	0.43%	0.34%	0.34%	

	Fiscal Year										
_	2011	2011 2012		2014	2015	2016					
\$	540,494,350 \$	543,301,050 \$	548,482,400 \$	553,348,600 \$	556,191,000 \$	519,325,520					
\$_	54,049,435_\$	54,330,105 \$	54,848,240 \$	55,334,860 \$	55,619,100 \$	51,932,552					
\$	24,486,559 \$	23,363,662 \$	23,125,151 \$	21,825,269 \$	20,728,605 \$	19,384,970					
_	(24,336,748)	(23,226,539)	(22,010,469)	(20,780,135)	(19,756,083)	(18,487,440)					
\$_	149,811 \$	137,123 \$	1,114,682 \$	1,045,134 \$	972,522 \$	897,530					
\$_	53,899,624 \$	54,192,982 \$	53,733,558 \$	54,289,726 \$	54,646,578 \$	51,035,022					
	0.28%	0.25%	2.03%	1.89%	1.75%	1.73%					

Fiscal Year	Population (1)	Personal Income (000's) (2)	 Per Capita Personal Income (3)	Unemployment Rate (4)
2016	5,248 \$	5 1,647,658	\$ 37,896	3.60%
2015	5,228	1,630,305	36,627	4.99%
2014	5,171	1,565,050	35,016	5.90%
2013	5,171	1,550,472	35,016	6.20%
2012	5,171	1,464,248	35,016	6.60%
2011	5,132	1,390,234	31,909	7.30%
2010	5,097	1,366,727	31,917	8.60%
2009	4,295	1,390,797	32,370	6.80%
2008	4,300	1,339,039	30,340	3.70%
2007	4,283	1,256,284	29,550	3.20%

- (1) The 2014 population value is from the US Census Bureau. Prior population numbers came from the University of Virginia Weldon Cooper Center for Public Service.
- (2) This information is not maintained for the towns in Virginia. The amounts used here are for the County of Shenandoah, Virginia, which the Town lies within. Information provided came from the US. Bureau of Economic Analysis, Personal Income in Shenandoah County, VA [PI51171], retrieved from
- (3) This information is not maintained for the towns in Virginia. The amounts used here are for the County of Shenandoah, Virginia, which the Town lies within. Information provided came from the US. Bureau of Economic Analysis, Per Capita Personal Income in Shenandoah County, VA [PCPI51171],
- (4) Unemployment rate is for the County of Shenandoah, Virginia, which the Town lies within. Information provided came from the Virginia Employment Commission.

Data that is unavailable for a more recent year is noted as the prior year's amount.

	Fiscal Yea	Fiscal Year 2007		
Employer	Employees	Rank	Employees	Rank
Shenandoah County School Board	1000+	1	1000+	1
County of Shenandoah	250 to 499	2	250 to 499	3
Valley Health System	250 to 499	3	250 to 499	2
Wal-Mart	250 to 499	4	250 to 499	4
Food Lion	100 to 249	5	-	5
Lowes Home Centers, Inc.	100 to 249	6	-	6
Skyline Terrace Nursing Home	100 to 249	7	50 to 99	8
Burger King	50 to 99	8	-	13
Cracker Barrel Old Country Store	50 to 99	9	-	7
McDonald's	50 to 99	10	-	9
Town of Woodstock	50 to 99	11	50 to 99	14
Massanutten Military Academy	50 to 99	12	50 to 99	11
Shenandoah County Department of Social Services	50 to 99	13	50 to 99	12
U.S. Postal Service	50 to 99	14	50 to 99	10
Woodstock Facility Operations (formally Tandem Healthcare)	20 to 49	15	50 to 99	-

Source: Virginia Employment Commission

Town of Woodstock, Virginia

Full-time Equivalent Town Government Employees by Function/Program Last Ten Fiscal Years

	Fiscal Year					
Function	2007	2008	2009	2010		
General government						
General administration	2.0	2.0	2.0	2.0		
Financial administration	3.0	3.0	3.0	3.0		
Planning Office						
Public safety						
Sworn Officers	16.0	16.0	16.0	16.0		
Administrative	1.0	1.0	1.0	1.0		
Public works	10.0	10.0	10.0	10.0		
Community development	1.0	1.0	1.0	1.0		
Parks and recreation	2.0	2.0	2.0	2.0		
Water and sewer	19.0	19.0	19.0	20.0		
Totals	54.0	54.0	54.0	55.0		

Source: Department of Finance

Table 15

Fiscal Year									
2011	2012	2012 2013 2014		2015	2016				
2.0	2.0	2.0	2.5	2.0	2.0				
3.0	3.0	4.0	4.0	4.0	4.0				
				1.0	1.0				
15.0	15.0	15.0	15.0	16.0	16.0				
1.0	1.0	1.0	1.0	1.0	2.0				
10.0	8.0	9.5	10.0	11.0	11.0				
1.0	1.0	1.0	1.5	1.0	1.0				
2.0	2.0	2.0	1.0	1.0	1.0				
2.0	2.0	2.0	1.0	1.0	1.0				
20.0	19.0	18.0	18.0	18.0	18.0				
54.0	51.0	52.5	53.0	55.0	56.0				

Operating Indicators by Function Last Ten Fiscal Years

	Fiscal Year					
Function	2007	2008	2009	2010		
Public safety						
Police department						
Number of miles patrolled	119,664	122,729	113,767	98,218		
Number of complaints investigated	3,939	3,531	3,882	3,464		
Number of vehicle accidents investigated	195	170	172	141		
Number of parking tickets issued	147	214	196	154		
Number of traffic summons (adult)	1,241	783	749	878		
Number of traffic summons (juvenile)	64	23	48	35		
Number of criminal arrests (adult)	279	273	296	260		
Number of criminal arrests (juvenile)	281	149	133	96		
Public works						
Streets						
Streets resurfaced (miles per year)	3	2	1	3		
Refuse						
Refuse collected (tons per year)	1,478	1,614	1,596	1,430		
Recycling						
Recycling collected (tons per year)	**	**	**	**		
Community development						
Planning and zoning						
Zoning permits issued	167	141	112	89		
Water						
Number of water main break repairs	5	15	11	5		
Average daily finished water production (mgd)	0.6410	0.7240	0.6687	0.5841		
Sewer						
Number of sewer line repairs	50	20	21	1		
Average daily effluent wastewater treatment (mgd)	0.4771	0.5005	0.4481	0.4380		

Source: Town individual departments

Note: All statistical data is based on the previous calendar year of the fiscal year indicated.

<sup>\*\*</sup>The Town began its curbside recycling program on July 1, 2011.

Table 16

2016	2015	2014	2013	2012	2011
69,9	64,736	73,827	70,318	103,903	97,613
8,0	8,293	7,746	4,305	3,198	3,094
1	154	191	170	158	127
	96	101	165	192	255
6	584	789	683	946	698
	14	15	8	18	34
3	279	278	360	244	251
	20	12	31	25	98
	1	1	1	0	2
1,2	1,760	1,357	1,363	1,373	1,395
					**
1	165	130	137	68	**
4	0.7	00	0.4	00	70
1	87	80	94	96	78
	9	13	13	9	10
0.57	0.5600	0.5670	0.6045	0.8355	0.6300
	7	6	4	2	4
0.61	7 0.5661	6 0.6194	4 0.4800	0.5408	1 0.5706

Capital Asset and Infrastructure Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Year				
Function/Program	2007	2008	2009	2010	
Public safety					
Police department					
Stations	1	1	1	1	
Law enforcement vehicles	12	12	12	12	
Public works					
Streets department					
Number of streets	*	49	49	49	
Number of street lights	*	401	401	432	
Parks and recreation					
Number of parks	3	3	3	3	
Number of swimming pools	1	1	1	1	
Number of picnic shelters	4	4	4	4	
Number of tennis courts	6	6	6	6	
Water					
Miles of water distribution lines	*	50	50	51	
Number of fire hydrants	*	279	280	310	
Storage capacity (mg)	*	2.60	2.60	2.60	
Sewer					
Miles of sanitary sewer lines	*	31	32	33	
Number of sewer lift/pumping stations	*	6	6	6	

<sup>\*</sup> Information is not available.

Source: Town individual departments

Table 17

Fiscal Year								
2011	2012	2013	2014	2015	2016			
1	1	1	1	1	1			
12	12	12	12	12	12			
49 432	49 432	49 433	51 435	51 435	51 435			
3 1	3 1	3 1	3 1	3 1	3 1			
4	4	5	5	5	5			
6	6	6	6	6	6			
51	51	51	51	51	51			
311 2.60	313 2.60	314 2.60	314 2.60	315 2.60	315 2.60			
2.00	2.00	2.00	2.00	2.00	2.00			
33	33	33	33	33	33			
6	6	6	6	6	6			



## ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# THE HONORABLE MEMBERS OF THE TOWN COUNCIL TOWN OF WOODSTOCK, VIRGINIA

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities and each major fund of the Town of Woodstock, Virginia, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town of Woodstock, Virginia's basic financial statements, and have issued our report thereon dated November 15, 2016.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Woodstock, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Woodstock, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Woodstock, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Woodstock, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Staunton, Virginia

November 15, 2016

Robinson, Farmer, Cax Associates